83 p.

MONTANA LEGISLATIVE HISTORY

Chapter 670 1989

Bill H 193 S _____ Original bill & history ✓ C

H. Committee on Appropriations		S. Committee on Finance & Claims	
Hearing Date(s) 3/13	___C	Hearing Date(s) 4/14	8:00 am C
3/14	___C	4/14	5:30 C
_____	___C	4/14	7:15 C
_____	___C	_____	___C
Date Out _____	___C		

Did this bill originate in an interim committee? ___Yes ___No

Committee _____ Report _____

3/08	3RD READING CONCURRED	50	0
	RETURNED TO HOUSE		
3/14	SIGNED BY SPEAKER		
3/14	SIGNED BY PRESIDENT		
3/15	TRANSMITTED TO GOVERNOR		
3/20	SIGNED BY GOVERNOR		
	CHAPTER NUMBER 181 EFFECTIVE DATE: 7/01/89		

HB 191 INTRODUCED BY STANG, ET AL.
EXTEND DISTANCE FOR BANK-DETACHED FACILITIES

1/16	INTRODUCED		
1/16	REFERRED TO BUSINESS & ECONOMIC DEVELOPMENT		
1/25	HEARING		
2/08	COMMITTEE REPORT--BILL PASSED AS AMENDED		
2/10	2ND READING PASSED	58	35
2/13	3RD READING PASSED	66	30
	TRANSMITTED TO SENATE		
2/14	REFERRED TO BUSINESS & INDUSTRY		
3/06	HEARING		
3/08	COMMITTEE REPORT--BILL NOT CONCURRED		
3/08	ADVERSE COMMITTEE REPORT ADOPTED	30	18

HB 192 INTRODUCED BY RICE, ET AL.
PROVIDE CIVIL PENALTIES FOR RADIATION CONTROL VIOLATIONS
BY REQUEST OF DEPARTMENT OF HEALTH & ENVIRONMENTAL SCIENCES

1/16	INTRODUCED		
1/16	REFERRED TO HUMAN SERVICES & AGING		
1/17	FISCAL NOTE REQUESTED		
1/20	HEARING		
1/23	FISCAL NOTE RECEIVED		
1/23	COMMITTEE REPORT--BILL PASSED AS AMENDED		
1/24	FISCAL NOTE PRINTED		
1/25	2ND READING PASSED	91	6
1/27	3RD READING PASSED	97	0
	TRANSMITTED TO SENATE		
1/28	REFERRED TO PUBLIC HEALTH, WELFARE & SAFETY		
3/08	HEARING		
3/09	COMMITTEE REPORT--BILL CONCURRED		
3/10	2ND READING CONCURRED	47	0
3/13	3RD READING CONCURRED	48	1
	RETURNED TO HOUSE		
3/21	SIGNED BY SPEAKER		
3/21	SIGNED BY PRESIDENT		
3/22	TRANSMITTED TO GOVERNOR		
3/27	SIGNED BY GOVERNOR		
	CHAPTER NUMBER 323 EFFECTIVE DATE: 10/01/89		

HB 193 INTRODUCED BY THOFT, ET AL.
PROVIDE STATE AID TO PUBLIC LIBRARIES

1/16	INTRODUCED		
1/16	REFERRED TO APPROPRIATIONS		

2

HOUSE FINAL STATUS

1/17	FISCAL NOTE REQUESTED		
1/23	FISCAL NOTE RECEIVED		
1/24	FISCAL NOTE PRINTED		
3/13	HEARING		
3/17	COMMITTEE REPORT--BILL PASSED AS AMENDED		
3/20	2ND READING PASSED	65	30
3/22	3RD READING PASSED	60	35
	TRANSMITTED TO SENATE		
3/22	REFERRED TO FINANCE & CLAIMS		
4/14	HEARING		
4/15	COMMITTEE REPORT--BILL CONCURRED AS AMENDED		
4/17	2ND READING CONCURRED	35	8
4/19	3RD READING CONCURRED	39	11
	RETURNED TO HOUSE WITH AMENDMENTS		
4/20	2ND READING AMENDMENTS CONCURRED	54	37
4/20	3RD READING AMENDMENTS CONCURRED	55	40
4/26	SIGNED BY SPEAKER		
4/26	SIGNED BY PRESIDENT		
4/27	TRANSMITTED TO GOVERNOR		
5/16	SIGNED BY GOVERNOR		
	WITH LINE ITEM VETO		
	CHAPTER NUMBER 670 EFFECTIVE DATE: 7/01/89		

HB 194 INTRODUCED BY RICE, ET AL.
ESTABLISH VENUE FOR REVIEW OF DECISION OF SUPERINTENDENT OF PUBLIC INSTRUCTION

1/16	INTRODUCED		
1/16	REFERRED TO JUDICIARY		
1/24	HEARING		
1/25	TABLED IN COMMITTEE		

HB 195 INTRODUCED BY RICE
ESTABLISH TIME FOR HEARING ON APPEAL OF DISMISSAL OF TEACHER

1/16	INTRODUCED		
1/16	REFERRED TO EDUCATION & CULTURAL RESOURCES		
1/20	HEARING		
1/23	COMMITTEE REPORT--BILL PASSED AS AMENDED		
1/25	2ND READING PASSED	97	0
1/27	3RD READING PASSED	99	0
	TRANSMITTED TO SENATE		
1/28	REFERRED TO EDUCATION & CULTURAL RESOURCES		
2/01	HEARING		
2/02	COMMITTEE REPORT--BILL CONCURRED		
2/07	2ND READING CONCURRED	50	0
2/09	3RD READING CONCURRED	50	0
	RETURNED TO HOUSE		
2/17	SIGNED BY SPEAKER		
2/20	SIGNED BY PRESIDENT		
2/20	TRANSMITTED TO GOVERNOR		
2/23	SIGNED BY GOVERNOR		
	CHAPTER NUMBER 28 EFFECTIVE DATE: 10/01/89		

HOUSE BILL 193

Introduced by Thoft, et al.

1/16	Introduced
1/16	Referred to Appropriations
1/17	Fiscal Note Requested
1-23	Fiscal Note Received
1/24	Fiscal Note Printed
3/13	Hearing
3/17	Committee Report--Bill Passsed as Amended
3/20	2nd Reading Passed
3/22	3rd Reading Passed

Transmitted to Senate

3/22	Referred to Finance & Claims
4/14	Hearing
4/15	Committee Report--Bill Concurred as Amended
4/17	2nd Reading Concurred
4/19	3rd Reading Concurred

Returned to House with Amendments

4/20	2nd Reading Amendments Concurred
4/20	3rd Reading Amendments Concurred
4/26	Signed by Speaker
4/26	Signed by President
4/27	Transmitted to Governor
5/16	Signed by Governor With Line Item Veto Chapter Number 670 Effective Date: 7/01/89

LC 0632/01

House BILL NO. 193

INTRODUCED BY Hurt Rehberg Iverson Vincent Lehr Ahles Clark Juneau Gillan Peterson Rice Connelly

A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING FOR STATE AID TO PUBLIC LIBRARIES; PROVIDING FOR A DISTRIBUTION OF GRANTS TO PUBLIC LIBRARIES BY THE STATE LIBRARY COMMISSION ON A PER CAPITA AND PER SQUARE MILE BASIS; PROVIDING FOR REIMBURSEMENT FOR INTERLIBRARY LOAN LENDING; PROVIDING THAT SUCH AID MAY NOT BE USED TO SUPPLANT LOCAL OPERATING SUPPORT OF LIBRARIES; PROVIDING FOR BASE GRANTS TO LOCAL LIBRARIES FOR SUPPORT OF COOPERATIVE SERVICES THROUGH FEDERATIONS; PROVIDING AN APPROPRIATION; AMENDING SECTION 22-1-301, MCA; AND PROVIDING AN EFFECTIVE DATE."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. **Section 1. Short title.** [This act] may be cited as the "Information Access Montana Act".

NEW SECTION. **Section 2. State aid to public libraries.** (1) As provided in [sections 1 through 5], the commission shall administer state aid to public libraries. The purposes of state aid are to:

(a) broaden access to existing information by strengthening public libraries;

(b) augment and extend services provided by public libraries; and

(c) permit new types of library services based on local need.

(2) Money appropriated for the purposes of this section may not be used to supplant general operating funds of recipient public libraries. The commission may withhold a distribution to a library that receives less support from a mill levy or local government appropriation than its average for the preceding 3 fiscal years if such a decrease may reasonably be linked to money received or expected to be received under [sections 1 through 5].

NEW SECTION. **Section 3. State aid -- per capita -- per square mile.** The commission shall distribute grants to public libraries on a per capita and per square mile basis.

NEW SECTION. **Section 4. State interlibrary loan program -- reimbursement -- eligibility.** (1) Each Montana library eligible for reimbursement under this section for participation in the statewide interlibrary loan program must be reimbursed according to the rules adopted by the commission.

(2) Libraries eligible for interlibrary loan reimbursement under this section include public libraries, libraries operated by public schools or school districts, libraries operated by public colleges or universities, libraries operated by public agencies for institutionalized persons, and libraries operated by nonprofit private

educational or research institutions.

NEW SECTION. **Section 5. State multilibrary card.** The commission shall develop a program to allow Montana libraries to issue to residents a state multilibrary card as defined in 22-1-301.

NEW SECTION. **Section 6. Commission rulemaking authority.** The commission may adopt rules and procedures for the distribution of state aid to public libraries on a per capita and per square mile basis, for issuance of state multilibrary cards, and for reimbursement for interlibrary loan lending.

NEW SECTION. **Section 7. Base grants.** The commission shall provide a base grant for each public library to support the cooperative activities and services of the six library federations in the state.

Section 8. Section 22-1-301, MCA, is amended to read:

"22-1-301. ~~Definition~~ Definitions. ~~Wherever--the--word "city"--is--used-in-this-part,-it~~ Unless otherwise provided, the following definitions apply in this part:

(1) "City" means city or town.

(2) "Commission" means the state library commission.

(3) "Public library" means a library created under 22-1-303 through 22-1-317 that provides library services to the public by means of central facilities, branch facilities, or bookmobiles.

(4) "State multilibrary card" means a card that is issued to a Montana resident by a public library created under 22-1-303 and that may be used for library services in every public library in the state."

NEW SECTION. **Section 9. Appropriation.** There is appropriated from the state general fund $3 million to the state library commission for the 1989-91 biennium to direct aid to local public libraries on a per capita and per square mile basis, to reimburse libraries for interlibrary loan lending, reimburse for development and issuance of a state multilibrary card, to provide a base grant for each public library to provide support for federation libraries, and for administration.

NEW SECTION. **Section 10. Codification instruction.** Sections 1 through 7 are intended to be codified as an integral part of Title 22, chapter 1, part 3, and the provisions of Title 22, chapter 1, part 3, apply to sections 1 through 7.

NEW SECTION. **Section 11. Effective date.** [This act] is effective July 1, 1989.

-End-

STATE OF MONTANA - FISCAL NOTE
Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB193 , as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

A bill for an act entitled: "An act providing for state aid to public libraries; providing for a distribution of grants to public libraries by the State Library Commission on a per capita and per square mile basis; providing for reimbursement for interlibrary loan lending; providing that such aid may not be used to supplant local operating support of libraries; providing for base grants to local libraries for support of cooperative services through federations; providing for a state multilibrary card; providing an appropriation; amending Section 22-1-301, MCA; and providing an effective date."

ASSUMPTIONS:

1. Direct aid to local libraries is computed at $1.00 per capita based on the last decennial census of each county and $1.00 per square mile encompassed in each county.
2. The amount necessary to reimburse libraries for interlibrary loan lending charges is estimated at $200,000 a year.
3. The estimated amount to reimburse for the statewide multilibrary card is $179,418 per year.
4. The amount of library federation base support for each library is estimated at $2,000 a library.
5. The amount allocated to the State Library to administer the program is estimated to be $22,500 per year.

FISCAL IMPACT:

Expenditures:	Proposed Law FY90	Proposed Law FY91
1. Direct aid to local libraries at $1.00 per capital	$786,690	$786,690
2. Direct aid to local libraries at $1.00 per square mile	145,392	145,392
3. Reimbursement to libraries for interlibrary loan lending	200,000	200,000
4. Reimbursement to libraries for state multilibrary card	179,418	179,418
5. Grants to each library for federation base support at $2,000 per library	166,000	166,000
6. Administration	22,500	22,500
TOTAL	$1,500,000	$1,500,000

Funding:	FY90 Proposed Law	FY91 Proposed Law
General Fund	$ 1,500,000	$ 1,500,000

Ray Shackleford 1/23/89
RAY SHACKLEFORD, BUDGET DIRECTOR DATE
OFFICE OF BUDGET AND PROGRAM PLANNING

Bob Thoft
BOB THOFT, PRIMARY SPONSOR DATE

Fiscal Note for HB193, as introduced

HR 193

EFFECT ON COUNTY OR OTHER LOCAL REVENUE OR EXPENDITURES:

1. The maintenance of effort section within the bill means county and city funding for public libraries will continue at present levels and state funds will not replace local funds for library service. Thus, this will have no impact on local expenditures.
2. Grants related to direct aid to public libraries, which will be based on per capita and per square mile, will increase local revenues.
3. Revenue related to reimbursement for interlibrary loan and for the statewide multilibrary card will reward those local libraries which extend their services to Montanans outside their taxing district. The more such services are extended, the greater the reward.
4. The base grant to each public library in support of the library federations will result in cooperative activities and services. Through cooperative purchasing, provision of joint in-service training, and so forth, libraries will be able to acquire such services and resources in a more cost-effective manner.

LONG-RANGE EFFECTS OF PROPOSED LEGISLATION:

The effect on expenditures and revenues would be similar in subsequent fiscal years.

MINUTES

MONTANA HOUSE OF REPRESENTATIVES
51st LEGISLATURE - REGULAR SESSION

COMMITTEE ON APPROPRIATIONS

Call to Order: By Rep. Bardanouve, on March 13, 1989, at 8:00 a.m.

ROLL CALL

Members Present: All

Members Excused: None

Members Absent: None

Staff Present: Judy Rippingale, LFA

Announcements/Discussion: None

HEARING ON HOUSE BILL 433

"AN ACT CREATING A STATE HISTORIC SITES SYSTEM IMPROVEMENT COMMISSION; APPROPRIATING FUNDS FOR THE COMMISSION'S USE; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE AND A TERMINATION DATE."

Presentation and Opening Statement by Sponsor:

Representative Bachini, House District 14, stated the purpose of the Bill is to conduct a comprehensive study of Montana state owned Historical sites monument and parks system.

Testifying Proponents and Who They Represent:

Bob Clark, Interim Director at the Montana Historical Society.
Gloria Hermanson, Montana Cultural Advocacy

Proponent Testimony:

Mr. Clark stated the basic point of the Bill is to help them get a plan developed for the future historical sites. He referred to the fiscal note and explained the funding.

Ms. Hermanson gave testimony as per exhibit 1.

Testifying Opponents and Who They Represent:

None

Opponent Testimony:

None

is going to determine what interest will be? Ms. Rippingale referred Rep. Cody to Section 4 of Page 2 and it specifies the interest.

Closing by Sponsor:

Representative Mercer closed.

HEARING ON HOUSE BILL 193

"AN ACT PROVIDING FOR STATE AID TO PUBLIC LIBRARIES; PROVIDING FOR A DISTRIBUTION OF GRANTS TO PUBLIC LIBRARIES BY THE STATE LIBRARY COMMISSION ON A PER CAPITA AND PER SQUARE MILE BASIS; PROVIDING FOR REIMBURSEMENT FOR INTERLIBRARY LOAN LENDING; PROVIDING THAT SUCH AID MAY NOT BE USED TO SUPPLANT LOCAL OPERATING SUPPORT OF LIBRARIES; PROVIDING FOR BASE GRANTS TO LOCAL LIBRARIES FOR SUPPORT OF COOPERATIVE SERVICES THROUGH FEDERATIONS; PROVIDING AN APPROPRIATION; AMENDING SECTION 22-1-301, MCA; AND PROVIDING AN EFFECTIVE DATE."

Presentation and Opening Statement by Sponsor:

Representative Thoft, House District 63, explained this is a state aid to libraries bill. There are 85 public libraries with 59 additional branches, 17 college and university libraries, 108 special libraries and 384 school libraries. The problem is that the funding has dropped off drastically for libraries because of three things. One is the freeze that occurred under 105, libraries are entitled to 5 mills in a county, 7 mills in a city or town and those mills have been frozen. The other problem is the value of mills has dropped so that has also reduced the revenue. The support from the coal tax has dropped off from $425,000 in 1985 to less than half of that in the next biennium. There are four parts to the Bill: The state aid to the libraries is based on per capita per square mile. The state interlibrary loan program, reimbursement. State multilibrary card. Base grants to the federations. He explained a percentage breakdown for those funds: 11.1% would go to the federation, 12% to the multilibrary card, 13.3% to interlibrary loans and 63.6 to the library grant program.

Testifying Proponents and Who They Represent:

Richard Miller, Montana State Librarian
Gloria Hermanson, Montana Cultural Advocacy
Deborah Schlesinger, Legislative Chair for Montana Library Assoc.
Toni Niklas, Montana Education Assn.
Don Scanlin, Chairman, Advisory Board, South Central Library Federation Headquarters, Parmaly Library, Billings

Proponent Testimony:

Mr. Miller read from Exhibit 1 and passed out Fact Sheet, Exhibit 2.

Ms. Hermanson read from Exhibit 3
Ms. Schlesinger read from Exhibit 4
Ms. Niklas stated Montanans competing in modern society should keep informed and educated and libraries truly are a vital source of that.
Mr. Scanlin referred to Exhibit 5

Testifying Opponents and Who They Represent:

None

Opponent Testimony:

None

Questions From Committee Members:

Representative Bradley asked Mr. Miller for more information on what is happening to the coal tax revenues he relied on. Mr. Miller stated the coal severance tax has been used in the six library federations around the state. The federations attempt to provide cooperative library service to the public library members and the downturn of the amount of money that is available has been so drastic that they are just hanging on by their fingernails at this point.

Representative Swift asked how many of the grant programs that came out of Kellogg funding started up again and how many dollars will be involved to extend that? Mr. Miller stated none of these funds in House Bill 193 are specifically for those Kellogg funding grants, however, they are approaching the Kellogg Foundation for additional funding to extend the number of sites, to ten in each state as opposed to two in each state. This is a pilot program funded by Kellogg Foundation.

Representative Grady asked Representative Thoft about the mill levy and noticed it was 5 for the county and 7 for city and couldn't those be raised? Rep. Thoft stated he did not want to be the one to break 105.

Representative Grinde asked about the interlibrary loan lending and can it be used for brick and mortar? The answer was no. He then asked if someone would explain the multilibrary statewide card? Rep. Thoft stated that basically what it is once you get a library card it is good anywhere in the state. Rep. Grinde asked if there would be a charge for these cards statewide and Rep. Thoft said no. Rep. Grinde asked who administers this program, the state library or local? Mr. Miller stated the card will be issued locally and can be used in any library in the state.

Tape 2, Side A, 004

Closing by Sponsor:

Representative Thoft stated there will have to be an amendment to include the state multilibrary card in the title and he passed the amendment out. He stated there is no question that a lot of effort is made to try to attract new industry into the state and a good library system is an important part of that. There has to be additional money put into the library system if it is to operate the way it should.

Tape 2, Side A, 000

HEARING ON SENATE BILL 80

"AN ACT ELIMINATING THE CATEGORY OF "OTHER SPECIAL REVENUE FUNDS" FROM THE STATE TREASURY FUND STRUCTURE; RECLASSIFYING OTHER SPECIAL REVENUE FUNDS AS STATE OR FEDERAL SPECIAL REVENUE FUNDS; AMENDING SECTION 17-2-102, 17-2-111, 17-3-1003, 20-26-1105, 53-24-104, 61-10-226, 75-7-306, 76-13-209, 80-11-203, 80-11-207, 80-11-210, 80-11-310, 81-8-610, AND 81-8-805, MCA; AND PROVIDING AN EFFECTIVE DATE."

Presentation and Opening Statement by Sponsor:

Senator Himsl, District 3, Kalispell, stated this Bill comes to the committee at the request of the legislative finance committee. What this Bill does is to consolidate the state special other revenues with the state special revenues. This would eliminate one set of figures. The fund structure provides for general fund and then provides for earmarked funds or state special revenues. There is a special category that they have been putting in state special revenue and then they have other state special revenue. This proposal is to remove this bracket of "other state special revenue" and consolidate them as state special revenues. They have federal special revenues which are earmarked funds.

Testifying Proponents and Who They Represent:

Teresa Timm, Department of Administration Accounting Division

Proponent Testimony:

Ms. Timm stated she is in charge of preparing the state's comprehensive financial report which Senator Himsl referred to. The 1987 Legislature enacted Section 17-2-111 in the Montana codes which requires the Department of Administration to perform a biennial review of all state and other special revenue and proprietary accounting entities and report the findings and recommendations to the legislative finance committee. Their report contained nine recommendations. Passage of Senate Bill 80 will implement one of those recommendations. Because accounting entities classified as other special revenue cannot be distinguished

EXHIBIT 1
DATE 3-13-89
HB 193

TESTIMONY ON HB 193 BEFORE THE HOUSE APPROPRIATIONS COMMITTEE - MARCH 13, 1989

Richard Miller, Montana State Librarian

I am here today to speak in favor of HB 193, the "Information Access Montana Act" which provides state aid to local libraries.

Libraries serve in vital roles in our state:

- as a cornerstone of lifelong education of citizens - "cradle to grave"
- as an important part of economic development in programs such as the two Kellogg Foundation-funded sites in Libby and Hamilton and the various literacy efforts in libraries around the state
- as a sign of civilization (along with the church/synagogue, post office, bank, grocery store, school)

Andrew Carnegie, the great provider of public library buildings early in this century once said: "It was from my own early experience that I decided there was no use to which money could be applied so productive of good to boys and girls who have good within them and ability and ambition to develop it, as the founding of a public library."

Montana, through the passage of HB 193 has opportunity to join other states which have recognized the vital importance of libraries to their citizens:

- CT and ME began state aid to public libraries in 1893
- 10 years ago a national survey found that 34 of 37 responding states were appropriating $123 million in state aid, and such aid has increased significantly since then.
- Comparable western states have in recent years also provided state aid:
  -- SD and WY funded statewide library automation systems.
  -- UT has just begun a state aid program linked to library improvement.
  -- ND appropriated $1.3 million to state aid in 1987.
- WV, one of the poorest states in the nation, began state aid funding in 1969 and one of the highest per capita expenditures in the nation, and it has also instituted public library construction funding.

The only contribution the state of Montana makes to public libraries is Coal Severance Tax revenues to the operation of 6 public library federations. This source is declining significantly each year.

As Montana State Librarian I call on you to pass HB 193 and to provide funding for its implementation, thereby recognizing the vital importance of libraries to Montana's citizens. I ask you to assume your rightful share of support - along with the local, federal, and private support already provided.

Mark Twain once said: "The man who does not read good books has no advantage over the man who can't read them."

Give all Montanans the opportunity to read good books.

EXHIBIT 19
DATE 3-13-89
HB 193

LIBRARY FUNDING
BASED ON $1 PER CAPITA AND $1 PER SQUARE MILE

COUNTY	AREA IN SQUARE MILES	POPULATION	TOTAL PROPOSED FUNDING
Beaverhead	5,529	8,186	$13,718
Bighorn	4,983	11,096	16,079
Blaine	4,259	6,999	11,258
Broadwater	1,188	3,267	4,455
Carbon	2,056	8,099	10,155
Carter	3,342	1,799	5,141
Cascade	2,699	80,696	83,395
Chouteau	3,988	6,092	10,080
Custer	3,776	13,109	16,885
Daniels	1,427	2,835	4,262
Dawson	2,374	11,805	14,179
Deerlodge	740	12,518	13,258
Fallon	1,623	3,763	5,386
Fergus	4,340	13,076	17,416
Flathead	5,112	51,966	57,966
Gallatin	2,510	42,865	45,375
Garfield	4,491	1,656	6,147
Glacier	2,995	10,628	13,623
Golden Valley	1,172	1,026	4,429
Granite	1,729	2,700	4,429
Hill	2,897	17,985	20,822
Jefferson	1,656	7,029	8,685
Judith Basin	1,871	2,646	4,517
Lake	1,493	19,056	20,549
Lewis & Clark	3,461	43,039	46,500
Liberty	1,427	2,329	3,756
Lincoln	3,616	17,752	21,368
McCone	2,626	2,702	5,328
Madison	3,590	5,448	9,028
Meagher	2,392	2,154	4,546
Mineral	1,216	3,675	4,891
Missoula	2,582	76,016	78,598
Musselshell	1,871	4,428	6,299

COUNTY	AREA IN SQUARE MILES	POPULATION	TOTAL PROPOSED FUNDING
Park	2,910	12,935	15,845
Petroleum	1,652	655	2,307
Phillips	5,131	5,367	10,498
Pondera	1,632	6,731	8,363
Powder River	3,288	2,520	5,808
Powell	2,329	6,958	9,287
Prairie	1,732	1,836	3,568
Ravalli	2,384	22,493	24,877
Richland	2,081	12,243	14,324
Roosevelt	2,357	10,467	12,824
Rosebud	5,019	9,899	14,918
Sanders	2,749	8,675	11,424
Sheridan	1,681	5,414	7,095
Silver Bow	719	38,092	38,811
Stillwater	1,793	5,598	7,391
Sweet Grass	1,856	3,216	5,072
Teton	2,275	6,419	8,766
Toole	1,931	5,559	7,490
Treasure	975	981	1,956
Valley	4,936	10,250	15,186
Wheatland	1,419	2,359	3,778
Wibaux	888	1,476	2,364
Yellowstone	2,624	108,035	110,659
TOTAL	145,392	786,690	$932,082

EXHIBIT 2
DATE 3-13-89
HB 193

FACT SHEET -- HB 193

Information Access Montana Bill -- State Aid for Libraries

Prepared for Rep. Robert Thoft

-- Montana has:

- 85 public libraries (with 59 additional branches)
- 17 college and university libraries
- 108 special libraries (e.g., military base, law, and corporate libraries)
- 384 school libraries

In 1987 Montana's public libraries circulated 4,111,248 books, approximately 5.08 volumes for each Montanan.

-- Under Montana law the maximum mill levies allowed for public libraries are:

- 5 mills in a county
- 7 mills in a city or town

-- Summary of the four sections of HB 193:

- State aid -- per capita -- per square mile (page 2, lines 11 - 13. NEW SECTION. Section 3.)

  The State Library would distribute to each local library, funds on a formula based on population and square miles. There is a clause in the bill (page 2, lines 3 - 10) to prevent use of these funds to replace local funding commitment.

- State interlibrary loan program -- reimbursement -- eligibility (page 2, lines 14 - 25; and page 3, line 1. NEW SECTION. Section 4.)

  Eligible libraries will be reimbursed for the handling costs of material loaned to libraries in the state. Administrative rules developed by the State Library Commission will provide the mechanism for distribution.

- State multilibrary card (page 3, lines 2 - 5. NEW SECTION. Section 5.)

  Provides for a statewide library card. Libraries would be able to issue a card which allows patrons to borrow material from participating libraries outside their areas of residence.

- Base grants [to libraries in federations] (page 3, lines 12 - 15. NEW SECTION. Section 7.)

  Direct monies to individual libraries in each federation are to be used to help solve the problems related to the decline in Coal Severance Tax revenue and the unstable funding federations have dealt with since 1980.

The funds for state aid per capita/per square mile to public libraries, for interlibrary loan reimbursement, and for the multilibrary card are to be distributed based on administrative rules promulgated by the State Library Commission.

The base grants for each public library to support federation activities will be determined by how much funding the Legislature appropriates for this section of the bill.

EXHIBIT 3
DATE 3-13-89
HB 193

TESTIMONY ON HB 193

State Aid to Libraries

Mr. Chairman
Members of the Committee

My name is Gloria Hermanson, I reside in Helena. I represent the Montana Cultural Advocacy, a broad cross-section of Montanans committed to the development of our State's cultural resources.

At a time when information is one of the most valued commodities in the world, Montana can ill afford to limit our people's access. Our libraries play an integral part in our education system, both for our children and the continuing education and retraining process for adults. Library services must not only be available, but equally available to all.

Our libraries are in trouble. Lack of adequate funding has forced personnel lay-offs, curtailment of time open to the public, and an inability to acquire necessary up-dated materials. House Bill 193 would help a great deal. It provides for statewide access to materials for everyone, regardless of where they live (as it should be) and it allows for sharing of resources.

As Montana moves into it's second century, we need to assure our citizens the resources necessary to remain as connected and knowledgeable as possible. We realize dollars are short, but access to information is something our people cannot afford to be without.

We urge your full support of House Bill 193.

EXHIBIT 7
DATE 3-13-89
HB 193

TESTIMONY FOR HOUSE APPROPRIATIONS COMMITTEE
HOUSE BILL 193 - MARCH 13, 1989

DEBORAH L. SCHLESINGER
507 5TH AVENUE
HELENA, MONTANA 59601

MR. CHAIRMAN, MEMBERS OF THE COMMITTEE, MY NAME IS DEBORAH SCHLESINGER. I LIVE IN HELENA, AND I AM THE CHAIR OF THE LEGISLATIVE COMMITTEE FOR THE MONTANA LIBRARY ASSOCIATION. I SPEAK IN FAVOR OF HB 193, INFORMATION ACCESS MONTANA, STATE AID FOR LIBRARIES.

MONTANA LIBRARIES FACE A NUMBER OF CHALLENGES IN THE COMING BIENNIUM. THE CAP ON THE PROPERTY TAX, THE DECLINE, IN MANY CASES, OF MILL VALUES, ALONG WITH THE REEVALUATION OF PROPERTY ALL HAVE SERIOUSLY IMPACTED ON THE FUNDING LEVELS OF LIBRARIES ACROSS THE STATE. LEWIS AND CLARK LIBRARY IN HELENA HAS LOST A PROFESSIONAL AND A PARAPROFESSIONAL POSITION AND HAS BEEN FORCED TO CLOSE ON MONDAYS, WHILE ALSO CURTAILING COUNTY WIDE EXTENSION SERVICES. THE SAME KINDS OF SERVICE CUTBACKS HAVE OCCURRED IN LARGE AND SMALL LIBRARIES ALL OVER THE STATE. IN ADDITION, THE LOSS OF REVENUE SHARING, THE SHARP INCREASE IN PRICES FOR BOOKS AND MAGAZINES HAVE ALL CONTRIBUTED TO THE SAD STATE THAT LIBRARIES FIND THEMSELVES IN NOW. LOCAL GOVERNMENTS HAVE BEEN HARD PRESSED TO FUND LIBRARIES. COAL SEVERANCE TAX REVENUES HAVE DECLINED AND THIS HAS HAD A SERIOUS EFFECT ON THE KINDS OF SERVICES AVAILABLE FROM LIBRARY FEDERATIONS. THE BROAD VALLEYS FEDERATION, OF WHICH LEWIS AND CLARK LIBRARY IS THE HEADQUARTERS, HAS SEEN ITS BUDGET DROP FROM $82,000 TO $26,000. THIS HAS MEANT LOSS OF STAFF AND SERVICES.

LIBRARIES ACROSS THE STATE HAVE SEEN INCREASED PRESSURES FROM FUNDING BODIES TO CHARGE FEES FOR SERVICES. SO FAR, MOST LIBRARIES HAVE BEEN ABLE TO KEEP INFORMATION AVAILABLE TO ALL, REGARDLESS OF ECONOMIC STATUS. LIBRARIES HAVE ASSISTED IN THE CONTINUING ECONOMIC DEVELOPMENT OF THE STATE FOR BOTH LARGE AND SMALL BUSINESSES. BUT LIBRARIES ARE STRUGGLING TO MEET THE CHALLENGES OF PROVIDING SOPHISTICATED INFORMATION IN A VARIETY OF FORMATS TO AN EVER MORE DEMANDING PUBLIC. LESS AND LESS MONEY IS AVAILABLE TO PROVIDE THE KINDS OF SERVICES OUR PATRONS NEED. HB 193, INFORMATION ACCESS MONTANA, WILL PROVIDE AID TO LIBRARIES FOR THE TRANSFER OF MATERIALS ACROSS CITY AND COUNTY BOUNDARIES IN THE FORM OF A STATEWIDE LIBRARY CARD. THIS BILL WILL HELP KEEP INTERLIBRARY LOAN FREE FROM FEES. THIS BILL WILL HELP FEDERATIONS SURVIVE THE STEADILY DECLINING COAL SEVERANCE TAX REVENUES, AND FINALLY, THIS BILL WILL PROVIDE NEEDED PER CAPITA AND GEOGRAPHICAL AID TO LOCAL LIBRARIES SO THAT INFORMATION ACCESS IS AGAIN AVAILABLE, EVEN ON MONDAYS, IN MONTANA.

THE MONTANA LIBRARY ASSOCIATION THINKS THAT THE TIME HAS COME TO ACKNOWLEDGE THAT LIBRARIES PLAY AN IMPORTANT ROLE IN ECONOMIC DEVELOPMENT, EDUCATION, AND QUALITY OF LIFE. THE MONTANA LIBRARY ASSOCIATION MEMBERS KNOW THAT TIMES ARE TOUGH AND MONEY IS SCARCE

BUT WE ASK THAT YOU LOOK AT THE VALUE AND WORTH OF THE LIBRAR
EACH COMMUNITY IN THE STATE AND THAT YOU VOTE DO PASS ON HB19

LIBRARIES WILL GET YOU THROUGH TIMES OF NO MONEY BETTER THAN MC
WILL GET YOU THROUGH TIMES OF NO LIBRARIES.

filename:hb193tes.dls

EXHIBIT 5
DATE 3-13-89
HB 193

House Appropriations Committee Hearing: March 13, 1989

House Bill 193: STATE AID TO PUBLIC LIBRARIES
by Rep. Thoft

Testimony presented by: Don Scanlin, Red Lodge
Chairman, Advisory Board
South Central Library Federation
Headquarters, Parmaly Library, Billings

"There are 2 sections of HB 193 that pertain to the State Library Federation System, Section 3 and Section 7, which I will address with my testimony.

Section 3: About 30 years ago, Prof. Kranzal, Montana State University, authored a book entitled The Great Plains In Transition. Dr. Kranzal vividly presents the high cost of ~~to provide~~ rural public services in a state like Montana, especially Eastern Montana. With less than a million people, we are ~~4th~~ 3rd in ~~the~~ size ~~total area covered in the~~ of Continental United States. Section 3 faces up to that situation.

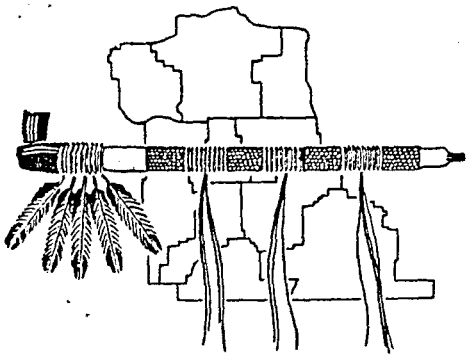
Section 7: ~~Actually~~, Section 7 relates to Federation ~~involvement~~ services in all other Sections of HB 193. The determination is administrative, locally or by the State Library ~~Committion~~ Commission. The result can go favorably in either direction, as long as the intent of Section 3 is fulfilled.

Section 9, dealing with funding for the bill, is most important. Thank you for your ~~attention~~ consideration.

Don Scanlin

SOUTH CENTRAL FEDERATION OF LIBRARIES

Headquarters—Parmly Billings Library
510 North Broadway
Billings, Montana 59101-1196
(406) 657-8448



Adopted by the South Central Federation of Libraries Advisory Board at its Saturday, October 15, 1988, meeting.

MOTION: The South Central Federation Advisory Board, composed of members from the counties listed below, supports the Information Access Montana bill. We respectfully request legislative consideration and assistance for passage of House Bill # 193.

Big Horn	Carbon	Fergus
Golden Valley	Judith Basin	Musselshell
Petroleum	Stillwater	Sweet Grass
Yellowstone		

Motion made by Janet Stevenson, Big Horn County Library Board. Second by Eileen F. Sansom, Lewistown Library Board. Passed unanimously.

3/13/89

Don Scanlin, Chairman
South Central Federation
of Libraries

EXHIBIT
DATE 3-13-89
HB 193

FLATHEAD COUNTY LIBRARY

247 First Avenue East • Kalispell, Montana 59901-4598
(406) 756-5690 • (406) 752-5300 Ext. 357
• Telefax (406) 755-4044

March 13, 1989

TESTIMONY FOR HOUSE APPROPRIATIONS COMMITTEE REGARDING
HB 193, INFORMATION ACCESS MONTANA -- STATE AID FOR LIBRARIES.

Georgia Lomax; 94 Grandview Drive; Kalispell 59901. 752-0696.

Mr. Chairman and Members of the Committee:

I speak in favor of HB 193, Information Access Montana - State Aid for Libraries. I have worked in libraries on both sides of the State and have had a chance to see the situations and problems from both viewpoints. One thing that stands out is that regardless of our location or the clients we serve, librarians are committed to insuring the ability of all Montanans to have access to the information they need to make decisions, operate a business, pursue an education or meet personal goals. We all choose to live in Montana; that does not mean we choose to do without information.

HB 193 includes funding of a Statewide Library Card, a progressive and visible service that moves us toward this goal.

While Director of the Miles City Public Library, I had the opportunity to develop and carry out the successful pilot project for this Statewide Library Service. Libraries in thirteen counties opened their doors to any resident of the project area in an effort to expand the availability and variety of information for our residents; and to make more effective use of their tax money by sharing resources.

A Statewide Library Card will allow Montanans to borrow books and use the services of libraries outside their home county or city without being charged a nonresident fee. They could then take the books home, read them, and return them to their local library.

Someone who lives in Rock Springs is only 35 miles from the Miles City Public Library or 48 miles from the Garfield County Library. Unfortunately, this Rock Springs resident lives in neither of those counties and is nearly 80 miles from the Garfield County Library.

People neither understand nor care about these artificial barriers erected by what they see as the bureaucracy. They don't make sense to them. Statewide Library Service does. For just under $180,000, every resident of our State can have access to the information and entertainment they seek in the library outlet which is most convenient and most appropriate for them.

Libraries can provide relaxation, refuge, or more information about a situation for someone out of town -- staying with an ill family member, for educational purposes, to be a member of our State Legislature, or any number of other reasons.

In Montana, our resources are finite. We do the best we possibly can within these limitations. When we are able to share and cooperate in our efforts to provide service, our best can be better. Opening our boundaries and our libraries' doors are steps toward better services for Montanans.

Librarians are realistic. We all know the financial situation our State faces, and the difficult decisions with which our legislators must wrestle.

We also know that funding this bill is a way to reach every person in this State in a positive, visible and tangible way. By opening the doors of the libraries of the entire State, we work to expand and build the services and information Montanan's need.

EXHIBIT 2
DATE 3-13-89
HB 193

FLATHEAD COUNTY LIBRARY

247 First Avenue East • Kalispell, Montana 59901-4598
(406) 756-5690 • (406) 752-5300 Ext. 357
• Telefax (406) 755-4044

March 13, 1989

TESTIMONY FOR HOUSE APPROPRIATIONS COMMITTEE REGARDING
HB 193, INFORMATION ACCESS MONTANA -- STATE AID FOR LIBRARIES.

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EXHIBIT 1
DATE 3-13-89
HB 193

Friends of Missoula Public Library, Inc.
301 East Main
Missoula, MT 59802
721-BOOK

MEMORANDUM: February 16, 1989

TO: Friends of Missoula Public Library

SUBJECT: Impact of House Bill 193, "Information Access Montana"

Information in the form of books, records, magazines, newspapers, articles, government reports, computer data bases, and audio and video tapes impacts everything we do. From the quality of life throughout our city or state's economic development, information provided or withheld can mean success or failure to a business leader, a student, a consumer, a teacher, or a nurse. The Missoula Public Library is in the information business, trying to provide better access to information. However, with the retrenchment of local funds, business is very difficult.

Library hours have been cut from 60 to 49 per week, over 36% of the staff positions have been eliminated in the past 10 years, the "book" or materials purchase budget has been slashed by 37% over the past two years, the three-year old bookmobile is able to operate only one third of the year on donations, one library branch operates expressly on the donations of the high school district and the community residents, and the entire library operation is scheduled to be terminated for two weeks in June with all staff laid off. Access to information has been severely hindered in Missoula County. Improving that access is the purpose of House Bill 193-Information Access Montana, a measure introduced in the 1989 Legislature by Rep. Bob Thoft (R-Stevensville).

If passed, HB 193-Information Access Montana would provide:

— $78,598 to Missoula County ($1.00 per capita and $1.00 per square mile) to directly address some of the cuts mentioned above;
— Interlibrary loan service which allows books not owned by Missoula Public Library to be borrowed from other libraries nationwide without charging a fee to the library user;
— A statewide library card to encourage free borrowing from and return to any library in the state;
— Improved funding for the six regional library federations that have been supported by diminishing Coal Severance Tax. Missoula Public Library is a member of the Tamarack Federation which has helped with interlibrary loan, continuing education workshops for librarians and trustees, and lending large type and video cassette collections.

Montana is one of only four states in the country which fund public libraries solely from local government resources without any statewide financial support. Funding Information Access Montana-HB 193 would cost each Montana resident $1.85 per year for the biennium.

HB 193 is currently in the House Appropriations Committee. Supporters of Missoula Public Library are urged to write or phone the committee legislators from western Montana to move the bill from the committee to the House for discussion and a vote. Contact:

Mary Ellen Connelly	D	3315 Whitefish Stage Kalispell, MT 59901	—	—
Mike Kadas	D	922 Taylor Missoula, MT 59802	—	—
Mary Lou Peterson	R	Rt. 1, Box 117 Eureka, MT 59917	604 N. Rodney #5 Helena, MT 59601	442-5945
Bernie A. Swift	R	S.E. 206 Rose Lane Hamilton, MT 59840	2121 Fifth Avenue Helena,MT 59601	443-4378
Bob Thoft	R	1520 S. Burnt Fork Road Stevensville, MT 59870	1631 Choteau Helena,MT 59601	442-7821

If you would like, you can write to the legislators at the Montana State Capital, Capital Station, Helena, MT 59620. I hope you can help with this vital job!

Sincerely,

Ted Schmidt, Member
Friends of Missoula Public Library

The only way to have a friend is to be one.

Ralph Waldo Emerson

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EXHIBIT 6
DATE 3-13-89
HB 193

Daniels County Free Library

Scobey, Montana
59263

House Appropriations Committee
Capitol Station
Helena, MT 59620

I am writing to you regarding HB 193, State Aid to Libraries.

As a small county library, we have faced poor economic conditions for many years. We have had severe draught, grasshopper infestations, and a over-all declining farm economy. In addition our county is approximately 1/3 state land. Our mill has been devalued three years consecutively.

Our libraries book circulations, interlibrary loans, and program attendence has increased yearly. We are no longer able to maintain the quality service our patrons demand without a larger income. Even though our county is a rural, isolated area our patrons deserve quality service.

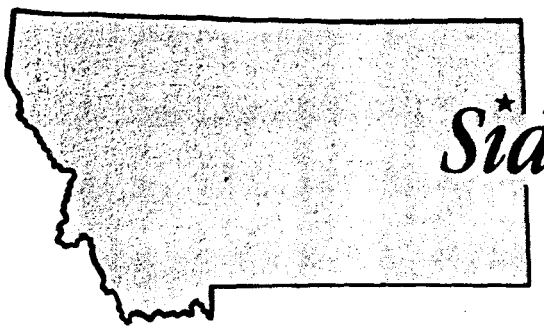
Please support HB 193.

Thank you,

Pat Kanning

Pat Kanning

EXHIBIT 1
DATE 3-13-89
HB 193



Sidney Public Library

121 3rd Avenue N W
Sidney, Montana 59270
Phone: 406/482-1917

March 11, 1989

The Honorable Francis Bardanouve, Chair
House Appropriations Committee
House of Representatives
State Capitol
Helena, MT 59620

Dear Chairman Bardanouve:

I am writing to urge your support for House Bill 193, The Information Access Montana Act, sponsored by Bob Thoft.

The patrons of our small, rural, public library have demonstrated over and over how vital and sophisticated their needs for information are. We regularly receive requests for legal materials, medical journals articles, information on funding sources and the grant process, as well as requests for educational, historical, technical, and statistical materials. Our patrons represent all walks of life from the professional to the student, and are of all ages, interests, and levels of sophistication.

And, in this community, this library is one of the only sources for the information they need. The next public library is over 50 miles away.

Despite strong demand for our services and materials, our library and others across the state have been struggling to stay afloat, cutting hours, cutting staff, cutting back on periodicals and book budgets. Our libraries are funded entirely by our communities, and so many of those are seeing difficult economic times.

Certainly the legislature has difficult financial decisions to make. I urge you, however, to recognize the vital role libraries play in maintaining an equitable and democratic society, and take the necessary measures to see that they are adequately funded.

Please help. Please support House Bill 193.

Sincerely,

Marilyn R LeBlond

Marilyn R. LeBlond, Director
Sidney Public Library

3-8-89

We are very much in favor of the passage of HB 193- State Aid to Libraries.

We have an excellent library in Scobey - very helpful to the community and especially our school children. We feel they could do even more and benefit even more people with a little boost of State Aid. I feel sure this is true of many small communities in our State

Barbee

Barbee Shipstead
Box 538
Scobey, MT 59263

HB 193

EXHIBIT 10
DATE 3-13-89
HB 193

House Appropriations
Francis Bardanouve, Chairman

Sirs,

Regarding: House Bill 193

I'm writing this letter asking you to please support this bill. As the mother of 4 children in one of the most sparsely populated and economically distressed areas of Montana, our library is very important to us & our children as with all things, costs of Interlibrary Loan is increasing & without that we all without access to many books now available to us & our children.

Daniels County has an incredibly large percentage of state school lands and is within 1% of fulfilling the 25% maximum of CRP acreage deductions. This means a loss of county tax base which in turn will reduce the county

budget in all areas, library included. Our library is supported in part through mill levy.

Please support this bill.

Sincerely,
Joe Krouse
Ruedy, Mt.

Scobey, Mt.
9 March 1989

Mr. Frances Bardanouve
+ other members of the House
Appropriations Committee,

I am writing to your Committee in regard to House Bill #193 — "State Aid to Public Libraries".

I would like you folks to very seriously consider passage of this Bill. I am on the Daniels County Library Board for several years so I know how important these services are to us in Daniels County. We have a small (too small) library but with very dedicated & enthusiastic personell. And having attended many Federation meetings + some State Library Conventions I feel that the people in Montana have this feeling all over our State. Montana is a very large State with many

miles between our towns. We need good library services locally because many people are not able to get to bigger libraries to get the many services we are now getting locally. I think the inter-library loan is very important. I have used it much myself. The Montana libraries have very much improved since I came to Scobey 43 years ago this year. Let's keep it that way.

I especially like the <u>new Section 5</u> — State multi-library card. Many times I go to Sidney, Billings or some other city in Montana & could check out a book while there. I imagine it could be sent back to the out-of-town library through my library & it would save the postage for one way.

I imagine you folks who are <u>representing</u> us at the Legislature are all well aware of our library problems but would like you

to consider my point of view on this also. I believe I speak for a lot of people I know here and also many others in our State both in the bigger cities + especially the smaller towns.

Thanks for your consideration.

Mrs. Earl Leibrand
Scobey, Mt

Copies to

Pete Story, Chr.
Senate Finance + Claims

Ted Schye, Chr.
House Educational + Cultural Resources

Linda Nelson, Rep. Dist #19

Dennis Nathe, Senator Dist #10

HB 193 3/13/
June Ann Odegard
BOX 6
Whitetail, Mt
59276

Honorable Sir:

I am writing regarding the Bill for State aid for libraries. I am strongly in favor of such. I live in an extremely rural area & am working on my Bachelors Degree through an External Program. I need, & have used, the library many times. It is indeed a great privilege to be able to have such services available. Because of the cut in coal-severance tax money, our small libaries are suffering.

Thank you for your consideration.

Sincerely

June Ann Odegard

HB 193
3/13/89

Scobey, Mt.
9 March 1989

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+ other members of the House
Appropriations Committee,

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I especially like the new Sidney 5 State multi-library card. Many times I go to Sidney, Billings or some other city in Montana & could check out a book while there. I imagine it could be sent back to the out-of-town library through my library & it would save the postage for one way.

I imagine you folks who are representing us at the Legislature are all well aware of our library problems but would like you

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Thanks for your consideration.

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Scobey, Mt.

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Senate Finance + Claims

Ted Schye, Chr.
House Educational +
Cultural Resources

Linda Nelson, Rep. Dist #19

Dennis Nathe, Senator Dist #10

House of Appropriation Committee
Capital Station
Helena mt 59620

Please approve of House Bill 193, concerning State funding for Public Libraries.

Libraries are very vital in our rural area.

I would really like to see this bill go through.

Sincerly,

Bonnie Tade

3/13/85

House Appropriation Committee
Capital Station
Helena, MT.

I am writing to express my concern and support for House Bill #193. In a community like ours we depend on our library to keep us up to date. If we need something and they don't have it - they'll get it. As parents of 3 children, we definatly feel the library in Scobey is a necessity.

John & Melissa Tade
Bx 946
Scobey, MT.
59263

HB193
3/13/89

March 9, 1989

House Appropriation Committee
Capital Station
Helena, Mt.

Please approve of House Bill no. 193 concerning state aid to public libraries. I feel the cost is minimal for the benefits we will gain.

Thank you.

Ellen Tade
Box 753
Scobey Mt 59263

3/13/89

House Appropriations Committee
State Capitol
Helena,Mt.

Dear Sirs;

I am writing to express my support for HR-193.I feel our libraries need all support availible.The highly increased cost of books and other publications has caused myself and other members of my family to use our library more.

Carl W Tong

Carl Tong
Box 841
Scobey,Mt.
59263

HB 193
3/13/89

March 10, 1989

House Appropriation Committee
Capitol Station
Helena, Mt

Please approve House Bill no. 193 concerning state aid for public libraries. In our area I am especially in favor of the per capita - per square mile funding. We need this bill.

Thank you.

Ana Brenden
Box 313
Scobey, Montana 59263

3/13/89

House Appropriations Committee
State Capitol
Helena,Mt.

Dear Sirs;
As a disabled person,I feel out libraries need all assistance possible.HR-193 is a step in the right direction and I support it fully.

X Joyce M. Teng

Joyce M.Teng
P.O.Box 555
Scobey,Mt.
59263

HB 193
3/13/89

Scobey, Montana
March 10, 1989

House Appropriations Committee
Francis Bardanouve, Chairman
Capitol Station
Helena, Montana 59620

Dear Committee Members:

I am writing to you in regards to House Bill 193 which pertains to state aid for libraries. I urge you to support this bill as I feel that it is vital to our Montana libraries. My family and I have always been users of the Interlibrary loan program and this is one area that I think will be in jeopardy if state aid does not materialize. Our county library has been hard hit financially with the poor economic conditions and rising costs and state aid would insure that the quality library service would remain available.

Once again I hope that your committee will vote favorably on this bill. Free access to information is necessary for all Montanans. Thank you.

Sincerely Yours,

Marlene J. Machart

Marlene J. Machart
Box 1112
Scobey, Montana 59263

43

The decline in the coal severance tax revenues, the loss of Federal revenue sharing and the decreased value of local mills have added to our financial difficulties.

Because of this, local government cannot fund our libraries at the level that guarantees equal access to information for all the people of Montana.

The Information Access Bill will provide assistance to libraries for interlibrary loans. It has been shown that most of the out of state interlibrary loans subject areas are medical sciences, social sciences, education, technology-applied sciences and pure sciences Interlibrary loans are important. It gives the people of Montana free access to information. If we could no longer provide this service free we would have to charge our patrons between $7 and $10 for this service. The people who need and use this service the most would not be able to get the information they need.

Interlibrary loans are the most cost effective way of sharing information. We do not have to duplicate material in every library. Reimbursement of interlibrary loans will help share material from a university's collection, special material from a medical or law library, to fiction from a small school or public library.

Our public libraries need help. They depend on the county for funding. Because of the difference in local mills the services of the libraries vary from county to county. The citizens of Montana should not be penalized by lack of information or access to it by where they choose to live.

State aid would allow our public libraries to extend services based on our local needs. It would assure equal access to information.

We also need the funding provided in our Information Access Bill to help our Federations. In 1979 the Legislature designated a portion of coal severance taxes to enable Federations to aid local libraries in providing basic services. As the coal severance tax declines our Federations are operating on a bare bones budget. We are not able to offer the basic services. It is becoming increasingly difficult to keep the Federations functioning because of the declining coal severance tax. If the Federation had stable funding they could help the public libraries through resource sharing and other cooperative efforts.

The funding formula for the state aid bill takes into account the number of people served and the square miles of the area served. Thus both large and small libraries will benefit.

Remember our libraries play an important part in the educational process. We should all have access to information regardless of where we live.

Libraries provide information, information is education, education will help Montana economically. Therefore Montana needs good libraries and House Bill 193 will do just that.

Louise Reuben

3/18/89

Written Testimony in Support of Public Library Funding HB-193

I have chosen to live in Helena, MT. because of the low population density and the outdoor recreation opportunities. However there are many other things that are needed to make my life rich and rewarding.

Lewis and Clark Library is one of them. There are three major aspects that make the library such a useful resource. First is a good physical plant. Far more important is the exceptional staff. The third feature that is important to maintain a high level of information is a free inter-library loan program.

Two years ago I did alot of research about Africa. This

books. Of course our library didn't have alot of what I was interested in, but they were obtained via the inter-library loan system. I also used the Carnegie Mellon Library of Pittsburgh, Pa during this time. The Lewis and Clark Library was much more useful to me because of the interest the staff showed in my project and because they could access as much as CML with the inter-library loan system.

The libraries of Montana are very important to the small communities they support and deserve full funding.

Sincerely

William E. Clausen

2915 Country Club Ave
Helena, MT 59601

HB 193
3/13/89

HB 193
3/13/89

March 9, 1989

House Appropriation Committee
Capitol Station
Helena, MT 59620

Dear Sirs:

I just wanted to drop a note to encourage you to vote in favor of House Bill #193 for State Aid to Libraries.

Sincerely,

Mayra Tadl

HB 193
3/13/89
9 pcs

VISITORS' REGISTER

Appropriations COMMITTEE

BILL NO. 193 DATE 3-13-89

SPONSOR

NAME (please print)	RESIDENCE	SUPPORT	OPPOSE
Robert Bigart	Missoula, MT	X	
Mary Olsen	Townsend, MT	X	
Mark Aldridge	Bozeman MT	X	
Lisa Dunn	Butte, MT	X	
Joanne Lerud	Butte MT	X	
Gloria Hermanson	MT Cultural Adv	X	
Florence Kettering	Lewistown	X	
Jim Heckel	Gt Falls	X	
James Andrew	Glasgow	X	
Lily B Harolle	Lewistown	X	
Barbara Ridgeway	Helena	X	
Darlene H Staffeldt	East Helena	X	
Helmer Lee	Plentywood	X	
Sheila Lee	"	X	
Sheila Cates	Helena	X	
Dana Hall	Townsend	X	
Sharon Boer	"	X	
BRUCE Newell	Helena	X	
Richard Miller	Helena - MT State Library	X	

IF YOU CARE TO WRITE COMMENTS, ASK SECRETARY FOR WITNESS STATEMENT FORM.

PLEASE LEAVE PREPARED STATEMENT WITH SECRETARY.

CS-33

MINUTES

MONTANA HOUSE OF REPRESENTATIVES
51st LEGISLATURE - REGULAR SESSION

COMMITTEE ON HOUSE APPROPRIATIONS

Call to Order: By Chairman Bardanouve, on March 16, 1989, at 8:08 a.m.

ROLL CALL

Members Present: 19

Members Excused: Representative Spaeth

Members Absent: None

Staff Present: Pam Joehler and Dr. Peter Blouke, LFA

Announcements/Discussion: Tape 1, Side A, 00

Representative Thoft said yesterday when the committee acted on House Bill 173 which is a very important bill for his area, a Senator had come in and taken him out to discuss another issue and he missed the vote. He said he understood there was a motion to table, and he requested he be recorded as voting no on the motion to table, and yes on the motion for a do pass.

Chairman Bardanouve asked if there was any objection from the committee, since it did not change the outcome of the vote. There was no objection from the committee and Chairman Bardanouve requested Rep. Thoft's votes be recorded.

HEARING ON HOUSE BILL 200

"AN ACT CREATING THE MONTANA CHILD CARE ACT TO PROVIDE FOR A STATE PROGRAM FOR THE IMPROVEMENT OF CHILD CARE; PROVIDING FOR ~~LOW-INCOME DAY CARE SUPPORT PROGRAMS AND TRANSITIONAL CHILD-CARE PROGRAMS~~ ASSISTANCE; CREATING A CHILD-CARE ADVISORY COUNCIL; PROVIDING AN APPROPRIATION; AMENDING SECTIONS 52-1-103, 53-4-501, 53-4-502, 53-4-507, 53-4-511, AND 53-4-515, MCA; ~~REPEALING SECTIONS 39-7-601 THROUGH 39-7-606, MCA;~~ AND PROVIDING EFFECTIVE DATES."

Presentation and Opening Statement by Sponsor:

Representative Vincent, House District 80, Bozeman said this bill has been heard in Human Services Committee and passed, and passed on the House floor, so he did not want to take up too much time. He said this is the extensive work over the past 2 years of grass roots groups concerned about the quality of child care of day care in Montana. He said there is some controversy in regard to the bill, but today all child care in Montana is provided by private providers. He

should go to court and decide whether or not they have a legal right. Representative Menahan said that is his point, that for us to contribute to this, we are saying yes, there is a contractual agreement, and that is not our job.

Representative Peterson said she is going to vote for the bill because she felt there is a big credibility gap. She said those counties that are saying the state does not uphold their responsibilities, was a comment she heard a lot.

Motion: Motion by Representative Quilici to amend House Bill 774 on lines 14 and 15 and give a biennial appropriation of $247,590 and $242,546 rather than an annual appropriation.

Chairman Bardanouve said on line 5 you would strike each year and appropriate it for the biennium. You would strike out "each year of". Representative Quilici agreed this would be the amendment.

Recommendation: Voted, passed, Representatives Cody, Swysgood, Kimberley and Thoft voting no.

Recommendation: Vote on the substitute motion to pass as amended. Voted, roll call vote, failed on a tie vote.

Recommendation and Vote: Vote was taken on the original motion that House Bill 774 do not pass. Voted, passed. 9 members voted yes, 7 members voted no.

DISPOSITION OF HOUSE BILL 193

Motion: Motion by Representative Thoft that House Bill 193 be amended, EXHIBIT 1, to amend the title, line 11.

Discussion: None

Amendments, Discussion, and Votes: Voted, passed.

Motion: Motion by Representative Thoft that House Bill 193 do pass as amended.

Recommendation and Vote: Roll call vote, passed, 10 members voting yes, 6 members voting no.

DISPOSITION OF HOUSE BILL 333

Motion: Motion by Representative Bradley that House Bill 333 do pass.

Discussion: (550) Representative Iverson said if you lived in Cutbank, especially on the Southwest side, you would know why this was needed. There is a tank farm on top of the hill that has been there for 60 or 70 years and they are not sure where the oil is coming from, whether it is from the tank farm or somewhere else, but there is a dozen or more

ROLL CALL VOTE

HOUSE APPROPRIATIONS COMMITTEE

DATE 3/16/89 BILL NO. 193 NUMBER

NAME	AYE	NAY
REPRESENTATIVE SPAETH		
REPRESENTATIVE PECK		
REPRESENTATIVE IVERSON		✓
REPRESENTATIVE SWIFT		✓
REPRESENTATIVE QUILICI	✓	
REPRESENTATIVE BRADLEY	✓	
REPRESENTATIVE PETERSON		✓
REPRESENTATIVE MARKS		✓
REPRESENTATIVE CONNELLY	✓	
REPRESENTATIVE MENAHAN	✓	
REPRESENTATIVE THOFT	✓	
REPRESENTATIVE KADAS		
REPRESENTATIVE SWYSGOOD		✓
REPRESENTATIVE KIMBERLEY	✓	
REPRESENTATIVE NISBET	✓	
REPRESENTATIVE COBB	✓	
REPRESENTATIVE GRINDE		
REPRESENTATIVE CODY	✓	
REPRESENTATIVE GRADY	✓	
REPRESENTATIVE BARDANOUVE		✓

TALLY 10 6

Sylvia Kinsey
Secretary

Rep Bardanouve
Chairman

MOTION: Do pass as Am

Form CS-31
Rev. 1985

STANDING COMMITTEE REPORT

March 17, 1989

Mr. Speaker: We, the committee on Appropriations report that HOUSE BILL 193 (first reading copy -- white) do pass as amended .

Signed: _____
Francis Bardanouve, Chairman

And, that such amendments read:

1. Title, line 11.
Following: "FEDERATIONS;"
Insert: "PROVIDING FOR A STATE MULTILIBRARY CARD;"

620916SC.HBV

MINUTES

MONTANA SENATE
51st LEGISLATURE - REGULAR SESSION

COMMITTEE ON FINANCE AND CLAIMS

Call to Order: By CHAIRMAN PETE STORY, on APRIL 14, 1989, at 8:00 A.M.

ROLL CALL

Members Present: Senator Gary Aklestad, Senator Loren Jenkins, Senator Esther Bengtson, Senator Matt Himsl, Senator Paul Boylan, Senator Tom Keating, Senator Judy Jacobson, Senator H.W. "Swede" Hammond, Senator Pat Regan, Senator Larry Tveit, Senator Fred Van Valkenburg, Senator Dennis Nathe, Senator Greg Jergeson, Senator Gerry Devlin, Senator Richard Manning, Senator Sam Hofman, Senator Lawrence Stimatz, Senator Ethel Harding, Senator Pete Story

Members Excused: None

Members Absent: None

Staff Present: Clayton Schenck, LFA

Announcements/Discussion: None

HEARING ON HOUSE BILL 780

Representative Paula Darko, House District 2, presented HB 780. She discussed the history of the bill. She explained that the bill was the result of deficiencies in the department's budget. She said the junk vehicle fee had dropped from one dollar to fifty cents. The account had grown to a sizable amount in 1985 and the Legislature used the reserves in order to balance the budget in the 1985 Session. The interest earnings hav also been taken from that fund and deposited into general fund. This bill would appropriate $200,000 ar sets up a statutory account. The interest generated would stay in the account.

Proponents:

Henry Laur, own and operate Hanks Salvage, testified in support of this bill with the amendments.

Will Selser, Director of the Environmental Health Division for Lewis and Clark County Health Department, testifi

available to Superintendent of Public Instruction, and all the units in the university. All they need to do is request to use it.
(Tape 2-B)

Representative Raney closed.

HEARING ON HOUSE BILL 193

Representative Bob Thoft, House District 63, presented HB 193. He said this was needed for funding libraries. Support of the coal tax in 1990 will drop in half, which is a significant load. County mill levies have frozen or decreased in a number of areas and reduced funding necessary to the libraries. He said there was four parts to HB 193 and what the funding would do. One is it provides assistance for libraries to support interlibrary loans, other libraries in the state, support for library federations, and establishment for the state multi-library card.

Proponents:

Representative Bud Gould testified in support of the bill. He said that libraries don't have the advocates that other programs do. (329)

Richard Miller, Montana State Librarian, testified in support of the bill. He submitted written testimony (Exhibit #10).

Deborah L. Schlesinger, representing Lewis and Clark Library and the Montana Library Association, testified in favor of the bill. She submitted written testimony (Exhibit #11).

Phil Campbell, Montana Education Association, testified in support of the bill.

Sheila Stearns, University of Montana, discussed the importance of funds for interlibrary loans. The Mansfield Library at the University of Montana processes 4,000 interlibrary loan requests each year. The majority of these requests are from public libraries in Montana. Each request involves personnel and costs that cut into the Mansfield Library budget. This bill has educational value in improving Montana's libraries.

Georgia Lomax, Director of the Flathead County Library System, testified in support of the bill. She

submitted written testimony (Exhibit #12).

Louise Neskins, representing the Montana Library Association, testified in support of the bill. She pointed out that near smaller and poorer counties, due to I 105 and the lack of federal funds, they are running out of money to fund libraries. The people of Montana are entitled to library services.

Inex R. Herrig, Librarian for Lincoln County Library in Libby, Montana, testified in support of the bill. She submitted written testimony (Exhibit #13).

Marylyn Weasel, Montana State University, went on record as supporting the bill.

Opponents: None

Questions of the Committee:

Senator Regan asked about distribution of funds. (733)

Richard Miller replied that the coal severance tax monies were used by the federations for in-service training and other processes. Square miles and per capita were a handy formula, he said.

Louise Neskins said that the formula per capita and geographical distribution was used in many other states. It strikes a balance where counties have few people but large service areas or those that have small service areas but lots of people. She referred to library funding per capita and per square mile (Exhibit #14).

Lawrence Maxwell, from Butte and Chairman of the Public Library Board there, explained the justification of the formula. (850) He said it addresses equal access.

Representative Thoft pointed out that libraries were important for the economic development of the state. He said it was easy to ignore library needs but their services were a necessity. He closed.

Senator Aklestad commented that there was no statement of intent for rule making authority.

Representative Thoft said that still needed to be worked out.

DAILY ROLL CALL

FINANCE AND CLAIMS COMMITTEE - 1989

DATE 4-14-89

NAME	PRESENT	ABSENT	EXCUSED
Senator Gary Aklestad	✓		
Senator Loren Jenkins	✓		
Senator Esther Bengtson	✓		
Senator Matt Himsl	✓		
Senator Paul Boylan	✓		
Senator Tom Keating	✓		
Senator Judy Jacobson	✓		
Senator H.W. "Swede" Hammond	✓		
Senator Pat Regan	✓		
Senator Larry Tveit	✓		
Senator Fred Van Valkenburg	✓		
Senator Dennis Nathe	✓		
Senator Greg Jergeson	✓		
Senator Gerry Devlin	✓		
Senator Richard Manning	✓		
Senator Sam Hofman	✓		
Senator Lawrence Stimatz	✓		
Senator Ethel Harding	✓		
Senator Pete Story	✓		

Form CS-30
Rev. 1985

SENATE FINANCE AND CLAIMS
EXHIBIT NO. 10
DATE 4-14-89
BILL NO. 193

[Revised]

Testimony on HB 193
Senate Finance and Claims Committee
April 14, 1989

Richard Miller, Montana State Librarian

Introduction

I am here today, with a good number of others, to speak in favor of HB 193, the "Information Access Montana Act" which provides state aid to local libraries and to library federations.

If you, members of the Senate Finance and Claims Committee, do nothing for the libraries of this state, who will? Libraries have no other place to turn. Here are the facts: Libraries of this state have deteriorated significantly because of several factors:

1. The cap on property tax
2. The decline of mill values
3. The reevaluation of property
4. Decline in the coal severance tax
5. The escalating prices of materials

The results are becoming more and more evident:

- Public libraries all across our state are closed on Mondays.
- A higher than average turnover of library directors and staff is occurring.
- Libraries cannot keep up with the number of books published each year. (One fairly large county library has indicated that it was only able to purchase 9,000 titles of the nearly 62,000 titles published each year in the U.S.)

Libraries serve in vital roles in our state, although this fact has not yet been recognized by the state:

- they are an integral part of the lifelong education of our citizens, "cradle to grave"
- they are an important part of economic development in the retraining of our adult population to meet the changing needs of the workplace (as in two foundation-funded library pilot programs in Libby and Hamilton and in various literacy efforts throughout Montana)
- They are a sign of civilization (along with our churches/synagogues, our banks, post offices, stores and schools)
- they provide access to libraries for school children (Because school libraries have also had significant budget problems, our public libraries function as school libraries in many cases; just stop in at almost any public library at 3:30 to witness this.)

4-14-89

- finally, libraries provide the linkages so necessary in this "information age." Without these linkages to up-to-date sources of information, all the other plans and dreams we have for Montana will do little. For if our citizens are cut off from access to such information, they are no better off than the citizens of many "Third World" countries.

Montana is one of only five state which does not provide state-level funding for its public libraries:

- North Dakota appropriated $1.7 million in 1987
- West Virginia, one of the nation's poorest state, allots $5.8 million of general fund per year, nearly $3 per capita

The only contribution Montana makes is coal severance tax revenue to the six library federations, a source of funds which has declined from $441,335 in 1985 to $298,999 in FY 1988. The estimated total for FY 1991 is $168,000.

During his campaign, Governor Stephens declared that, "Libraries have earned their place in the state's priorities ...," and on March 29th of this year he proclaimed 1989 "The Year of the Montana Librarian."

As Montana State Librarian, I call on you now, during National Library Week, to pass HB 193. If you don't do something in support of libraries today, Montanans may be without library services tomorrow.

Thank you.

Exhibit # 10a HB 193
4/14/89

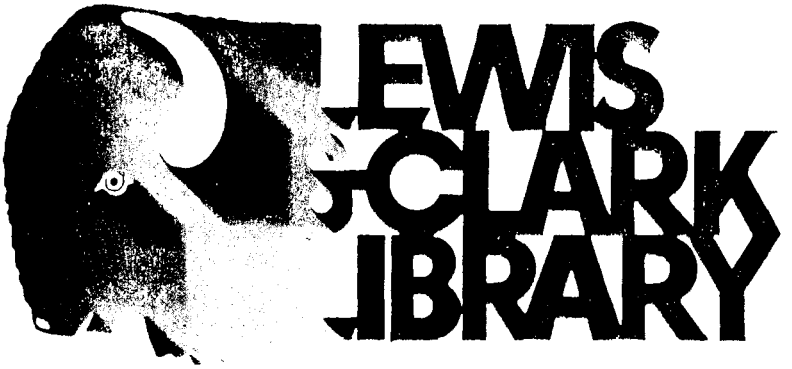
1989 MONTANA LIBRARY DIRECTORY

ISSN: 0094-873X

PUBLISHED BY: MONTANA STATE LIBRARY
HELENA, MONTANA

59

#11



SENATE FINANCE AND CLAIMS
EXHIBIT NO. 11
DATE 4-14-89
BILL NO. 193

120 South Last Chance Mall • Helena, Montana 59601
Phone 442-2380

TESTIMONY FOR SENATE FINANCE AND CLAIMS COMMITTEE
HOUSE BILL 193 APRIL 7, 1989

DEBORAH L. SCHLESINGER
507 5TH AVENUE
HELENA, MONTANA 59601

MR. CHAIRMAN, MEMBERS OF THE COMMITTEE, MY NAME IS DEBORAH SCHLESINGER. I LIVE IN HELENA, AND I AM THE CHAIR OF THE LEGISLATIVE COMMITTEE FOR THE MONTANA LIBRARY ASSOCIATION. I SPEAK IN FAVOR OF HB 193, INFORMATION ACCESS MONTANA, STATE AID FOR LIBRARIES.

MONTANA LIBRARIES FACE A NUMBER OF CHALLENGES IN THE COMING BIENNIUM. THE CAP ON THE PROPERTY TAX, THE DECLINE, IN MANY CASES, OF MILL VALUES, ALONG WITH THE REEVALUATION OF PROPERTY ALL HAVE SERIOUSLY IMPACTED ON THE FUNDING LEVELS OF LIBRARIES ACROSS THE STATE. LEWIS AND CLARK LIBRARY IN HELENA HAS LOST A PROFESSIONAL AND A PARAPROFESSIONAL POSITION AND HAS BEEN FORCED TO CLOSE ON MONDAYS, WHILE ALSO CURTAILING COUNTY WIDE EXTENSION SERVICES. THE SAME KINDS OF SERVICE CUTBACKS HAVE OCCURRED IN LARGE AND SMALL LIBRARIES ALL OVER THE STATE. IN ADDITION, THE LOSS OF REVENUE SHARING, THE SHARP INCREASE IN PRICES FOR BOOKS AND MAGAZINES HAVE ALL CONTRIBUTED TO THE SAD STATE THAT LIBRARIES FIND THEMSELVES IN NOW. LOCAL GOVERNMENTS HAVE BEEN HARD PRESSED TO FUND LIBRARIES. COAL SEVERANCE TAX REVENUES HAVE DECLINED AND THIS HAS HAD A SERIOUS EFFECT ON THE KINDS OF SERVICES AVAILABLE FROM LIBRARY FEDERATIONS. THE BROAD VALLEYS FEDERATION, OF WHICH LEWIS AND CLARK LIBRARY IS THE HEADQUARTERS, HAS SEEN ITS BUDGET DROP FROM $82,000 TO $26,000. THIS HAS MEANT A LOSS OF STAFF AND SERVICES.

LIBRARIES ACROSS THE STATE HAVE SEEN INCREASED PRESSURE FROM FUNDING BODIES TO CHARGE FEES FOR SERVICES. SO FAR, MOST LIBRARIES HAVE BEEN ABLE TO KEEP INFORMATION AVAILABLE TO ALL, REGARDLESS OF ECONOMIC STATUS. LIBRARIES HAVE ASSISTED IN THE CONTINUING ECONOMIC DEVELOPMENT OF THE STATE FOR BOTH LARGE AND SMALL BUSINESSES. BUT LIBRARIES ARE STRUGGLING TO MEET THE CHALLENGES OF PROVIDING SOPHISTICATED INFORMATION IN A VARIETY OF FORMATS TO AN EVER MORE DEMANDING PUBLIC. LESS AND LESS MONEY IS AVAILABLE TO PROVIDE THE KINDS OF SERVICES OUR PATRONS NEED. HB193, INFORMATION ACCESS MONTANA, WILL PROVIDE AID TO LIBRARIES FOR THE TRANSFER OF MATERIALS ACROSS CITY AND COUNTY BOUNDARIES, IN THE FORM OF A STATEWIDE LIBRARY CARD. THIS BILL WILL HELP

Ex. #11
4-14-87
Pg 2

TESTIMONY TO SENATE FINANCE AND CLAIMS COMMITTEE
DEBORAH SCHLESINGER

KEEP INTERLIBRARY LOAN FREE FROM FEES. THIS BILL WILL HELP FEDERATIONS SURVIVE THE STEADILY DECLINING COAL SEVERANCE TAX REVENUES, AND FINALLY, THIS BILL WILL PROVIDE NEEDED PER CAPITA AND GEOGRAPHICAL AID TO LOCAL LIBRARIES SO THAT INFORMATION ACCESS IS AGAIN AVAILABLE, EVEN ON MONDAYS, IN MONTANA.

THE MONTANA LIBRARY ASSOCIATION THINKS THAT THE TIME HAS COME TO ACKNOWLEDGE THAT LIBRARIES PLAY AN IMPORTANT ROLE IN ECONOMIC DEVELOPMENT, EDUCATION, AND QUALITY OF LIFE. THE MONTANA LIBRARY ASSOCIATION MEMBERS KNOW THAT TIMES ARE TOUGH AND MONEY IS SCARCE. BUT WE ASK THAT YOU LOOK AT THE VALUE AND WORTH OF THE LIBRARY TO EACH COMMUNITY IN THE STATE AND THAT YOU VOTE DO PASS ON HB193.

LIBRARIES WILL GET YOU THROUGH TIMES OF NO MONEY BETTER THAN MONEY WILL GET YOU THROUGH TIMES OF NO LIBRARIES.

E AND CLAIMS 12 12
DATE 4-14-89
BILL NO. 193

FLATHEAD COUNTY LIBRARY
247 First Avenue East • Kalispell, Montana 59901-4598
(406) 756-5690 • (406) 752-5300 Ext. 357
• Telefax (406) 755-4044

April 14, 1989

TESTIMONY FOR SENATE FINANCE AND CLAIMS COMMITTEE
RE: HB 193, INFORMATION ACCESS MONTANA -- STATE AID FOR LIBRARIES

Georgia Lomax; 94 Grandview Drive; Kalispell 59901. 752-0696 (h), 756-5688 (w)

Mr. Chairman and members of the Committee:

I speak in favor of HB 193, Information Access Montana -- State Aid for Libraries. I have worked in libraries on both sides of the State and have had a chance to see the situations and problems from both viewpoints. One thing that stands out is that regardless of our location or the clients we serve, librarians are committed to insuring the ability of all Montanans to have access to the information they need to make decisions, operate a business, pursue an education or meet personal goals. We all choose to live in Montana; we do not choose to live without information.

HB 193 includes provision for a number of vital services, of particular interest for many Montanans is funding of the Statewide Library Card.

While Director of the Miles City Public Library, I had the opportunity to develop and carry out the successful pilot project for the Statewide Library Service. In 1986, librarians in 13 counties of southeastern Montana opened the doors of their libraries to any resident of the project area in an effort to expand the availability and variety of information for our residents; and to make more effective use of their tax money by sharing resources.

The Statewide Library Card allows everyone to use the library most convenient for them, rather than being restricted by county or city boundaries, and without being charged a "nonresident" fee. They can then take the books home, read them, and return them to their local library.

For someone living in Rock Springs, it means if they don't want to drive the 80 miles to their own Rosebud County Library, they have the option of using the Miles City Public Library only 35 miles away, or the Garfield County Library 48 miles away.

People neither understand nor care about artifical barriers like county boundaries that make things unnecessarily inconvenient. It doesn't make sense. A Statewide Library Service does. For just under $180,000, every resident of our State can have access to the information and entertainment they seek at the library outlet which is most convenient and most appropriate for them.

Libraries can provide relaxation, refuge, or more information about a situation for someone out of town -- staying with an ill family member, for educational purposes, to be a member of our State Legislature, or any number of other reasons.

In Montana, our resources are finite. We do the best we possibly can within these limitations. When we are able to share and cooperate in our efforts to provide service, our best can be better. Opening our boundaries and our libraries' doors are steps toward better services for Montanans.

Librarians are realistic. We all know the financial situation our State faces, and the difficult decisions with which our legislators must wrestle.

We also know that funding this bill is a way to reach every person in this State in a positive, visible and tangible way. By opening the doors of the libraries of the entire state, we work to expand and build the services and information Montanans need.

Ex. 129 HB 193
4-14-89

Our Montana libraries need help in this period of budget cuts, decreased taxes (due to I-105) and the poor economy. We need help to survive.

The decline in the coal severance tax revenues, the loss of Federal revenue sharing and the decreased value of local mills have added to our financial difficulties.

Because of this, local government cannot fund our libraries at the level that guarantees equal access to information for all the people of Montana.

The Information Access Bill will provide assistance to libraries for interlibrary loans. It has been shown that most of the out of state interlibrary loans subject areas are medical sciences, social sciences, education, technology-applied sciences and pure sciences. It gives the people of Montana free access to information. If we could no longer provide this service free we would have to charge our patrons between $7 and $10 for this service. The people who need and use this service the most would not be able to get the information they need

Interlibrary loans are the most cost effective way of sharing information. We do not have to duplicate material in every library. Reimbursement of interlibrary loans will help share material from a university's collection, special material from a medical or law library, to fiction from a small school or public library.

Our public libraries need help. They depend on the county for funding. Because of the difference in local mills the services of the libraries vary from county to county. The citizens of Montana should not be penalized by lack of information or access to it by where they choose to live.

State aid would allow our public libraries to extend services based on our local needs. It would assure equal access to information.

We also need the funding provided in our Information Access Bill to help our Federations. In 1979 the Legislature designated a portion of coal severance taxes to enable Federations to aid local libraries in providing basic services. As the coal severance tax declines our Federations are operating on a bare-bones budget. We are not able to offer the basic services. It is becoming increasingly difficult to keep the Federations functioning because of the declining coal severance tax. If the Federation had stable funding they could help the public libraries through resource sharing and other cooperative efforts.

The funding formula for the state aid bill takes into account the number of people served and the square miles of the area served, thus both large and small libraries will benefit.

Remember our libraries play an important part in the educational process. We should all have access to information regardless of where we live.

Libraries provide information, information is education, education will help Montana economically. Therefore Montana needs good libraries and House Bill 193 will do just that.

President Trustees Division of M.L.A.

Janice Tuckerman

#13

SENATE FINANCE AND CLAIMS
EXHIBIT NO. 13
DATE 4-14-89
BILL NO. 193

STATEMENT CONCERNING HB 193 INFORMATION ACCESS MONTNAA

By: Inez R. Herrig, Librarian, Lincoln County Library, Libby, Montana

Since becoming librarian in 1929 it has been my privilege to observe and participate in the last half century of library progress in our state. In the thirties there were comparatively few professional librarians. A few larger towns had Carnegie buildings; many of the libraries in the small towns were started by women's clubs, and some of them had very inadequate facilities. Budgets were miniscule and even the State Library used quarters provided by the University of Montana.

Librarians, as a whole, are courageous, faithful and hopeful. With the support of trustees, friends, and many officials, libraries grew and as they grew we saw more possibilities of service and of becoming an integral part of community life. As encouragement came in the form of financial help and good state leadership, a fresh wind began to blow. Cooperation started with the organization of voluntary federations. They found that by sharing all were helped and that it didn't matter so much who owned a book as who got to read it. Interlibrary loan became the lifeblood for the small libraries and a great aid for the large ones. With the coming of the Coal Severance Tax, services mushroomed and library materials, so vital to our citizens, became available in many smaller rural areas not served before. Workshops on collection development, reference tools, computer use in the library, basic library methods, and other topics were given. The results have been astounding.

Another crucial development was the acceptance of the idea that "a library is a library is a library". Antagonism gradually gave way to friendly tolerance and/or cooperation among school, academic, public and special libraries. We are all in the business of getting needed library materials to the right person at the right time. All the above progress has moved toward using the total library tax dollar more effectively.

Public libraries are in a crisis. Legal standards decree that other libraries are funded substantially more than most public libraries. The results of I 105 and lower taxes have compelled us to cut hours, staff, and services to where survival is difficult. We feel that HB 193 is vital if Montana libraries are to have enough funds to give needed services to our people.

HB 193
4-14-89
Ex. #13

BOARD OF COUNTY COMMISSIONERS

LINCOLN COUNTY
STATE OF MONTANA

DISTRICT NO. 1, LIBBY
JIM R. MOREY

DISTRICT NO. 2, TROY
LAWRENCE A. (LARRY) DOLEZAL

DISTRICT NO. 3, EUREKA
NOEL E. WILLIAMS

CLERK OF THE BOARD AND COUNTY RECORDER, JANET B. F. SIEGEL
512 CALIFORNIA AVENUE
LIBBY, MONTANA 59923

April 12, 1989

To: Senate Finance Committee

Re: HB 193

Dear Senate Finance Committee Members:

In regard to HB 193, we urge you to pass this out of committee with a unanimous "do pass" recommendation. Lincoln County Library, because of budget constraints and inability to generate more revenue, has had to restrict services and hours in the recent past. We believe that library services need to become more and more accessible rather than less and less. With the passage of this bill perhaps our beliefs can be realized.

Sincerely,

Jim R. Morey, Chairman

Lawrence A. (Larry) Dolezal

Noel E. Williams

BCC:bjb

SENATE FINANCE AND CLAIMS
EXHIBIT NO. 14
DATE 4-14-89
BILL NO HB 193

LIBRARY FUNDING
BASED ON $1 PER CAPITA AND $1 PER SQUARE MILE

COUNTY	AREA IN SQUARE MILES	POPULATION	TOTAL PROPOSED FUNDING
Beaverhead	5,529	8,186	$13,718
Bighorn	4,983	11,096	16,079
Blaine	4,259	6,999	11,258
Broadwater	1,188	3,267	4,455
Carbon	2,056	8,099	10,155
Carter	3,342	1,799	5,141
Cascade	2,699	80,696	83,395
Chouteau	3,988	6,092	10,080
Custer	3,776	13,109	16,885
Daniels	1,427	2,835	4,262
Dawson	2,374	11,805	14,179
Deerlodge	740	12,518	13,258
Fallon	1,623	3,763	5,386
Fergus	4,340	13,076	17,416
Flathead	5,112	51,966	57,966
Gallatin	2,510	42,865	45,375
Garfield	4,491	1,656	6,147
Glacier	2,995	10,628	13,623
Golden Valley	1,172	1,026	4,429
Granite	1,729	2,700	4,429
Hill	2,897	17,985	20,822
Jefferson	1,656	7,029	8,685
Judith Basin	1,871	2,646	4,517
Lake	1,493	19,056	20,549
Lewis & Clark	3,461	43,039	46,500
Liberty	1,427	2,329	3,756
Lincoln	3,616	17,752	21,368
McCone	2,626	2,702	5,328
Madison	3,590	5,448	9,028
Meagher	2,392	2,154	4,546
Mineral	1,216	3,675	4,891
Missoula	2,582	76,016	78,598
Musselshell	1,071	4,428	6,299

ex #14

4-14-89

COUNTY	AREA IN SQUARE MILES	POPULATION	TOTAL PROPOSED FUNDING
Park	2,910	12,935	15,845
Petroleum	1,652	655	2,307
Phillips	5,131	5,367	10,498
Pondera	1,632	6,731	8,363
Powder River	3,288	2,520	5,808
Powell	2,329	6,958	9,287
Prairie	1,732	1,836	3,568
Ravalli	2,384	22,493	24,877
Richland	2,081	12,243	14,324
Roosevelt	2,357	10,467	12,824
Rosebud	5,019	9,899	14,918
Sanders	2,749	8,675	11,424
Sheridan	1,681	5,414	7,095
Silver Bow	719	38,092	38,811
Stillwater	1,793	5,598	7,391
Sweet Grass	1,856	3,216	5,072
Teton	2,275	6,419	8,766
Toole	1,931	5,559	7,490
Treasure	975	901	1,956
Valley	4,936	10,250	15,186
Wheatland	1,419	2,359	3,778
Wibaux	888	1,476	2,364
Yellowstone	2,624	108,035	110,659
TOTAL	145,392	786,690	$932,082

DATE 4-14-89

COMMITTEE ON Finance & Claims

VISITORS' REGISTER

NAME	REPRESENTING	BILL #	Check One: Support	Check One: Oppose
Howard W. Gipe	Flathead Co. Comm.	HB 193	✓	
Georgia Lomax	Flathead Co. Library	HB 193	✓	
Jim R. Henry	Lincoln County Library	193	✓	
Lucille Gordon	Hamilton MT Bitterroot Public Library	193	✓	
Carlene Barrett	Polson City library	HB193	✓	
Joan Smith	Missoula C. Library	HB193	✓	
Sheila Lee	Sheridan Co. Library, Plwood	HB193	✓	
Deborah Schlemzi	Mt Lib Assoc.	HB193	✓	
Louise Nyckens	President Trustees + Friends M.L.A. Daniels County Library	H.B.193	✓	
John C. Cook	DHES	H.B. 780		
Ray Hoffman	DHES			
Peggy McElfish	Miles City Public Library Sagebrush Federation	H.B193	✓	
RUSS MUNTIFERING	MONT. AG. EXPT. STA.	HB 769	—	
Jim Barngrover	Myself	HB769	✓	
Peggy Murray	Bitterroot Pub Lib. Hamilton	HB193	✓	
Lillian K. Johnson	Roman City Library	HB 193		
Beverly Glueckert	Self	HB200		✓
Budd Gould	self	HB193	✓	
Gloria Hermanson	MT Cultural Advocacy	HB193	✓	
Lorna Frank	Farm Bureau	HB769	✓	
Alice Wackerman	Hot Springs Library	HB193	✓	
Bea Harrison	" " "	HB193		
Lynn Wakefield	Thompson Falls "	HB193	✓	
Ted Schmidt	Missoula Public Library	HB193	✓	
Scott Anderson	MDHES	HB601	✓	
R.E. Sawyer	Self	HB277	✓	

(Please leave prepared statement with Secretary)

DATE 2-4-89 2062

COMMITTEE ON Finance & Claims

VISITORS' REGISTER

NAME	REPRESENTING	BILL #	Check One: Support	Check One: Oppose
Nancy Fliderman	Friends of KUSM	HB277	✓	
Marian Fuhrmann	Friends of KUSM	HB277	✓	
Lawrence Maxwell - Butte	Butte-Silver Bow Public Library Board of Trustees - Chairman	HB193	✓	
Richard Nisbet	City of Helena	HB 601	✓	
Richard Miller	MT State Library	HB 193	✓	
Brenda Kuester	Plains Library	HB193	✓	
Carol Waters	"	"	✓	
Blanche Richardson	"	"	✓	
Florence McClenahan	"	"	✓	
Bruce W. Moerer	MSBA	HB 277	✓	
Al Kurki	AERO-Helena	HB 769	✓	
Henry L. Lohr	Hanks Salvage	HB780	X	
Quentin Rhoades	MSU	HB 277	X	
Stacy Farmer	ASMSU	HB277	X	
Jan Boyyppa	KUSM	HB277	X	
(illegible)	OPI	HB277	X	
Laurie Hadden	Helena Chamber	HB277	X	
BRIAN HARLOW	ASSOC. STUDENTS OF MSU	HB 277	X	
Sheila Cates	Helena	HB277 HB193	X	
Phil Campbell	MEA	HB277/93	X	
Sheila Stearns	[illegible] MT	HB 277 & 193	X	
Marilyn Wessel	Montana State L.	HB277 193		

(Please leave prepared statement with Secretary)

MINUTES

MONTANA SENATE
51st LEGISLATURE - REGULAR SESSION

COMMITTEE ON FINANCE AND CLAIMS

Call to Order: By CHAIRMAN PETE STORY, on APRIL 14, 1989, at 5:30 P.M. and 7:15 P.M.

ROLL CALL

Members Present: Senator Gary Aklestad, Senator Loren Jenkins, Senator Esther Bengtson, Senator Matt Himsl, Senator Paul Boylan, Senator Tom Keating, Senator Judy Jacobson, Senator H.W. "Swede" Hammond, Senator Pat Regan, Senator Larry Tveit, Senator Fred Van Valkenburg, Senator Dennis Nathe, Senator Greg Jergeson, Senator Gerry Devlin, Senator Richard Manning, Senator Sam Hofman, Senator Lawrence Stimatz, Senator Ethel Harding, Senator Pete Story

Members Excused: None

Members Absent: None

Staff Present: Clayton Schenck, LFA

Announcements/Discussion: None

EXECUTIVE ACTION

HB 200

Senator Regan noted that there were a lot of problems with HB 200 but it was her intent to save the definition and the designation of the lead agency. She pointed out that it was important for the state to have a lead agency in child care. She moved the bill and struck everything else from the bill.

Senator Van Valkenburg made a substitution motion to do pass the bill. He said he wanted a chance to vote for the bill in its present form.

The question was called. The motion failed 6-13 on a roll call vote.

Senator Regan said she would like to save the definition out of the bill on page 12-13. She moved that those definitions be adopted on page 12-13 and save section 8. Save section 3 on the department lead agency.

citizens, children, or the hearing impaired.

Senator Nathe pointed out that this was like a quantum jump in intelligence in interpreting what is happening by Mr. Jack Horner and he believes there are further contributions to be made.

Senator Keating asked if this bill were to fail would that be the end of the Museum of the Rockies.

Senator Van Valkenburg said if this motion passes he would like something in the minutes about expectation of future commitment to Museum of the Rockies.

Judy Weaver, Assistant Director and currently Acting Director of the Museum (671), clarified the one third concept. She said the impression was made that they were not asking for a fixed dollar amount but rather asking the state to assume a percentage of funding now and in the future. She clarified that was not their intent. The bill carries in it a dollar amount for base salaries, maintenance, and utilities. The one third concept was used in the past to describe funding for the museum historically. Today the state gives about 20% of the total operating budget and the private sector funds the rest. She said she presumed that in the future that percentage would decline. She expects that the private sector would pick up more of the museum support. She did not know how many years they would need state support but that they do need help now.

Senator Van Valkenburg asked if she meant that total 20% funding including this and what is in MSU budget and that will not go higher than that in the future it will only go down.

Judy Weaver replied that was correct.

The question was called. The motion passed 10-9 on a roll call vote.

HB 193
Senator Bengtson moved that HB 193 do pass.

Senator Devlin asked for information of the coal trust.

Richard Miller replied that the coal severance tax went to the six library federations. (952)

Senator Devlin moved as a substitute motion to cut the funds in half so it would be $750,000 for each year of the biennium.

Senator Bengtson said she did have an alternative amendment.

Senator Devlin withdrew his amendment until he heard hers.

Senator Bengtson presented an amendment to cut direct aid to public libraries to fifty cents per capita and per square mile instead of a dollar. She said the bottom line for this was $1,702,662. She said this figures out what goes to reimbursement for interlibrary loans, reimbursement for states multi-library card, and the base grants for library federations. It cuts the direct aid request in half, the interlibrary loan reimbursement remains the same, reimbursement for the state multi-library card cut in half, base grants for federations cut in half, administration remains the same of 1.5% of the total. The other amendment cut everything out except the direct aid and the bottom line on that was $1,892,126. She said if the committee would be willing to accept the lower amendment it is a commitment on the part of the Legislature to make a direct contribution to public libraries in the state.

Senator Bengtson moved to amend HB 193 which she said the bottom line of that is $1,702,662 (Exhibit #5).

The question was called. The motion passed 10-8 on a roll call vote.

Senator Bengtson moved the bill as amended.

Senator Bengtson commented about Senator Jergeson's discussion about not giving to the elderly, infants or children. She pointed out that these subjects have all been addressed in the budgets. She said the museums and libraries are the multipliers in society and are the very things that build society.
(Tape 2-A)
Senator Bengtson said it was fair to deal with these enrichment programs.

Senator Aklestad pointed out that this needed a statement of intent.

Richard Miller distributed a statement of intent (Exhibit #6).

Senator Bengtson moved the statement of intent. The question was called. The motion passed with one no vote.

Senator Bengtson commented that books are for people that don't have access to public school system. The public library is there as a resource to provide education.

Senator Bengtson moved do pass as amended with the statement of intent.

The question was called. The motion passed 12-7 on a roll call vote.

HB 277
Senator Jenkins moved do not pass.

Senator Boylan made a substitute motion to do pass (184).

The question was called on the substitute motion to do pass. The motion passed 10-9 on a roll call vote.

HB 333
Senator Keating ascertained that HB 333 would cover everything that the Department of Health is trying to do to be able to react to emergencies and then HB 609 would not be necessary. He offered an amendment regarding the statutory program. He explained that HB 333 deals with the environmental quality protection fund which is 4% of RIT. The fines and penalties that are collected will go to this fund. HB 333 is the authority to expend those funds if the need arises. (Exhibit #7) He moved the amendment. (349)

The question was called. The motion passed unanimously.

Senator Keating moved HB 333 do pass as amended.

The question was called. The motion passed with 3 no votes.

HB 609
Senator Keating moved HB 609 do not pass. The question was called. The motion to do not pass passed with one no vote by Senator Jergeson.

HB 769
Senator Jenkins moved HB 769 do not pass.

Senator Jergeson pointed out that this research and assistance in sustainable agriculture is needed and is

#5

SENATE FINANCE AND CLAIMS
EXHIBIT NO. 5
DATE 4-14-89
BILL NO. 193

Amendments to House Bill No. 193
Third Reading Copy

For the Committee on Finance and Claims

Prepared by Greg Petesch
April 13, 1989

1. Page 4, line 9.
Strike: "$3 million"

2. Page 4, line 10.
Following: "biennium"
Insert: "the following amounts for the designated purposes: (1)"

3. Page 4, line 12.
Following: "basis,"
Insert: "$932,082; (2)"

4. Page 4, line 13.
Following: "lending,"
Insert: "$400,000; (3) to"

5. Page 4, line 14.
Following: "card"
Insert: "$179,418; (4)"

6. Page 4, line 15.
Following: "libraries,"
Strike: "and"
Insert: "$166,000; and (5)"

7. Page 4, line 16.
Following: "administration"
Insert: ", $25,162"

#6

SENATE FINANCE AND CLAIMS
EXHIBIT NO. 6
DATE 4-14-89
BILL NO. HB193

STATEMENT OF INTENT

LC0632

This bill requires a statement of intent because [section 6] provides for rulemaking by the state library commission. The legislature intends that the rules should include criteria and procedures for:

(1) granting or withholding funds to individual libraries;

(2) developing a state multilibrary card program;

(3) approving or denying requests for state multilibrary cards;

(4) governing the usage of multilibrary cards;

(5) reimbursing individual libraries for participation in interlibrary loan programs; and

(6) generally administering the funds appropriated for this program.

It is the legislature's intent that the rules: permit local libraries to broaden their services to meet the needs of their communities; allow greater access to libraries by Montana's citizens; and encourage libraries to use the interlibrary loan program.

It is not the intent of the legislature that this bill allow local governments to decrease their support for public libraries in anticipation of state funding.

pass

ROLL CALL VOTE

FINANCE AND CLAIMS COMMITTEE

DATE 4-14-89 7:30 BILL NO. HB 193 Amendment NUMBER #92

NAME	AYE	NAY
Senator Gary Aklestad		✓
Senator Loren Jenkins	✓	
Senator Esther Bengtson	✓	
Senator Matt Himsl	✓	
Senator Paul Boylan	✓	
Senator Tom Keating	✓	
Senator Judy Jacobson	✓	
Senator H.W. "Swede" Hammond		✓
Senator Pat Regan	✓	
Senator Larry Tveit		✓
Senator Fred Van Valkenburg	✓	
Senator Dennis Nathe		✓
Senator Greg Jergeson		✓
Senator Gerry Devlin		✓
Senator Richard Manning	✓	
Senator Sam Hofman		✓
Senator Lawrence Stimatz		
Senator Ethel Harding		✓
Senator Pete Story	✓	

TALLY 10 8

Debbie Thompson - 319
Secretary

Pete Story
Chairman

Motion: Amendment Bengtson 1. brown (HB019302)

Form CS-31
Rev. 1985

74

page 1

ROLL CALL VOTE

FINANCE AND CLAIMS COMMITTEE

DATE 4-11 BILL NO. HB 193 NUMBER 10

NAME	AYE	NAY
Senator Gary Aklestad		✓
Senator Loren Jenkins		✓
Senator Esther Bengtson	✓	
Senator Matt Himsl	✓	
Senator Paul Boylan	✓	
Senator Tom Keating		✓
Senator Judy Jacobson	✓	
Senator H.W. "Swede" Hammond		✓
Senator Pat Regan	✓	
Senator Larry Tveit		✓
Senator Fred Van Valkenburg	✓	
Senator Dennis Nathe	✓	
Senator Greg Jergeson	✓	
Senator Gerry Devlin	✓	
Senator Richard Manning	✓	
Senator Sam Hofman		✓
Senator Lawrence Stimatz	✓	
Senator Ethel Harding	✓	
Senator Pete Story		✓

TALLY 12 7

Debbie Thompson - 319
Secretary

Pete Story
Chairman

Motion: Do Pass Bengtson
as amended - passed

Form CS-31
Rev. 1985

SENATE STANDING COMMITTEE REPORT

MR. PRESIDENT:

We, your committee on Finance and Claims, having had under consideration HB 193 (third reading copy -- blue), respectfully report that HB 193 be amended and as so amended be concurred in:

Sponsor: Thoft (Bengtson)

1. Page 1, line 18.
Following: line 17
Insert: "

STATEMENT OF INTENT

This bill requires a statement of intent because [section 6] provides for rulemaking by the state library commission. The legislature intends that the rules should include criteria and procedures for:

(1) granting or withholding funds to individual libraries;

(2) developing a state multi-library card program;

(3) approving or denying requests for state multi-library cards;

(4) governing the usage of multi-library cards;

(5) reimbursing individual libraries for participation in interlibrary loan programs; and

(6) generally administering the funds appropriated for this program.

It is the legislature's intent that the rules permit local libraries to broaden their services to meet the needs of their communities, allow greater access to libraries by Montana's citizens, and encourage libraries to use the interlibrary loan program.

It is not the intent of the legislature that this bill allow local governments to decrease their support for public libraries in anticipation of state funding."

2. Page 4, line 9.
Strike: "$3 million"

3. Page 4, line 10.
Following: "biennium"
Insert: "the following amounts for the designated purposes: (1)"

4. Page 4, line 12.
Following: "basis,"
Insert: "$932,082; (2)"

continued

5. Page 4, line 13.
Following: "lending,"
Insert: "$400,000; (3) to"

6. Page 4, line 14.
Following: "card,"
Insert: "$179,418; (4)"

7. Page 4, line 15.
Following: "libraries,"
Strike: "and"
Insert: "$166,000; and (5)"

8. Page 4, line 16.
Following: "administration"
Insert: ", $25,162"

AND AS AMENDED BE CONCURRED IN

Signed: _____
Pete Story, Chairman

HB 193
SENATE

HOUSE BILL NO. 193

INTRODUCED BY THOFT, REHBERG, SQUIRES, SCHYE, ADDY, VINCENT, DARKO, HARPER, PETERSON, O'KEEFE, CONNELLY, JOHNSON, CLARK, DRISCOLL, J. BROWN

A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING FOR STATE AID TO PUBLIC LIBRARIES; PROVIDING FOR A DISTRIBUTION OF GRANTS TO PUBLIC LIBRARIES BY THE STATE LIBRARY COMMISSION ON A PER CAPITA AND PER SQUARE MILE BASIS; PROVIDING FOR REIMBURSEMENT FOR INTERLIBRARY LOAN LENDING; PROVIDING THAT SUCH AID MAY NOT BE USED TO SUPPLANT LOCAL OPERATING SUPPORT OF LIBRARIES; PROVIDING FOR BASE GRANTS TO LOCAL LIBRARIES FOR SUPPORT OF COOPERATIVE SERVICES THROUGH FEDERATIONS; PROVIDING FOR A STATE MULTILIBRARY CARD; PROVIDING AN APPROPRIATION; AMENDING SECTION 22-1-301, MCA; AND PROVIDING AN EFFECTIVE DATE."

STATEMENT OF INTENT

This bill requires a statement of intent because [section 6] provides for rulemaking by the state library commission. The legislature intends that the rules should include criteria and procedures for:

(1) granting or withholding funds to individual libraries;

(2) developing a state multilibrary card program;

HB 0193/03

(3) approving or denying requests for state multilibrary cards;

(4) governing the usage of multilibrary cards;

(5) reimbursing individual libraries for participation in interlibrary loan programs; and

(6) generally administering the funds appropriated for this program.

It is the legislature's intent that the rules permit local libraries to broaden their services to meet the needs of their communities, allow greater access to libraries by Montana's citizens, and encourage libraries to use the interlibrary loan program.

It is not the intent of the legislature that this bill allow local governments to decrease their support for public libraries in anticipation of state funding.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. **Section 1.** Short title. [This act] may be cited as the "Information Access Montana Act".

NEW SECTION. **Section 2.** State aid to public libraries. (1) As provided in [sections 1 through 5], the commission shall administer state aid to public libraries. The purposes of state aid are to:

(a) broaden access to existing information by strengthening public libraries;

(b) augment and extend services provided by public libraries; and

(c) permit new types of library services based on local need.

(2) Money appropriated for the purposes of this section may not be used to supplant general operating funds of recipient public libraries. The commission may withhold a distribution to a library that receives less support from a mill levy or local government appropriation than its average for the preceding 3 fiscal years if such a decrease may reasonably be linked to money received or expected to be received under [sections 1 through 8].

NEW SECTION. **Section 3. State aid -- per capita -- per square mile.** The commission shall distribute grants to public libraries on a per capita and per square mile basis.

NEW SECTION. **Section 4. State interlibrary loan program -- reimbursement -- eligibility.** (1) Each Montana library eligible for reimbursement under this section for participation in the statewide interlibrary loan program must be reimbursed according to the rules adopted by the commission.

(2) Libraries eligible for interlibrary loan reimbursement under this section include public libraries, libraries operated by public schools or school districts, libraries operated by public colleges or universities,

libraries operated by public agencies for institutionalized persons, and libraries operated by nonprofit private educational or research institutions.

NEW SECTION. **Section 5. State multilibrary card.** The commission shall develop a program to allow Montana libraries to issue to residents a state multilibrary card as defined in 22-1-301.

NEW SECTION. **Section 6. Commission rulemaking authority.** The commission may adopt rules and procedures for the distribution of state aid to public libraries on a per capita and per square mile basis, for issuance of state multilibrary cards, and for reimbursement for interlibrary loan lending.

NEW SECTION. **Section 7. Base grants.** The commission shall provide a base grant for each public library to support the cooperative activities and services of the six library federations in the state.

Section 8. Section 22-1-301, MCA, is amended to read:

"22-1-301. ~~Definition~~ Definitions. ~~Wherever--the--word "city"--is--used-in-this-part,-it~~ Unless otherwise provided, the following definitions apply in this part:

(1) "City" means city or town.

(2) "Commission" means the state library commission.

(3) "Public library" means a library created under 22-1-303 through 22-1-317 that provides library services to

the public by means of central facilities, branch facilities, or bookmobiles.

(4) "State multilibrary card" means a card that is issued to a Montana resident by a public library created under 22-1-303 and that may be used for library services in every public library in the state."

NEW SECTION. **Section 9.** Appropriation. There is appropriated from the state general fund ~~$3 million~~ to the state library commission for the 1989-91 biennium THE FOLLOWING AMOUNTS FOR THE DESIGNATED PURPOSES:

(1) to direct aid to local public libraries on a per capita and per square mile basis, $932,082;

(2) to reimburse libraries for interlibrary loan lending, $400,000;

(3) TO reimburse for development and issuance of a state multilibrary card, $179,418;

(4) to provide a base grant for each public library to provide support for federation libraries, and $166,000; AND

(5) for administration, $25,162.

NEW SECTION. **Section 10.** Codification instruction. Sections 1 through 7 are intended to be codified as an integral part of Title 22, chapter 1, part 3, and the provisions of Title 22, chapter 1, part 3, apply to sections 1 through 7.

NEW SECTION. **Section 11.** Effective date. [This act]

is effective July 1, 1989.

-End-

State of Montana
Office of the Governor
Helena, Montana 59620
406-444-3111

STAN STEPHENS
GOVERNOR

May 15, 1989

The Honorable John Vincent
Speaker of the House
State Capitol
Helena, MT 59620

The Honorable Jack Galt
President of the Senate
State Capitol
Helena, MT 59620

Dear Representative Vincent and Senator Galt:

In accordance with the power vested in me as Governor by the Constitution and laws of the State of Montana, I hereby make the following line-item veto to House Bill 193, "AN ACT PROVIDING FOR STATE AID TO PUBLIC LIBRARIES; PROVIDING FOR A DISTRIBUTION OF GRANTS TO PUBLIC LIBRARIES BY THE STATE LIBRARY COMMISSION ON A PER CAPITA AND PER SQUARE MILE BASIS; PROVIDING FOR REIMBURSEMENT FOR INTERLIBRARY LOAN LENDING; PROVIDING THAT SUCH AID MAY NOT BE USED TO SUPPLANT LOCAL OPERATING SUPPORT OF LIBRARIES; PROVIDING FOR BASE GRANTS TO LOCAL LIBRARIES FOR SUPPORT OF COOPERATIVE SERVICES THROUGH FEDERATIONS; PROVIDING FOR A STATE MULTILIBRARY CARD; PROVIDING AN APPROPRIATION; AMENDING SECTION 22-1-301, MCA; AND PROVIDING AN EFFECTIVE DATE."

The importance of public libraries in the state of Montana cannot be understated. They are the few facilities where our citizens, young and old, gain access to the nation and the world. They are vital links and are a part of our social fabric.

The State of Montana's financial assistance to local libraries has been non-existent. Montana is one of five states which do not provide state aid to public libraries. Our libraries are closing more often, reducing staff and discontinuing orders and subscriptions. A compelling public policy interest has been demonstrated to me for State participation in maintaining this vital resource.

However, the fiscal and economic plight of this state has increased in the last decade. Increased growth in government spending places a greater burden on the taxpaying public, discourages business startups and deteriorates our statewide economy. To permit such a first time massive infusion of public

state dollars to public libraries generally supported by local communities is not a wise use of public funds.

I shall not veto the entire bill. I am, however, compelled to exercise the power of line-item veto, keeping intact the components of the bill that are essential to curtail the downward experiences of the public library.

I support the $400,000 appropriation to reimburse libraries for interlibrary loan lending. This amount encourages and provides a mechanism for the sharing of library resources. I support the $166,000 appropriation to provide a base grant for each public library to support library federations. There are six federations of libraries in the state. This appropriation is an essential component in public library operation.

I line-item veto the appropriation of $932,082 found in Section 9, Appropriation, of the Enrolled Copy of House Bill 193. This amount would provide direct reimbursement of State dollars to libraries. The shift from local to State financial support for local libraries in the 1989-91 biennium has not been demonstrated to be compelling.

I line-item veto the appropriation of $179,418 found in Section 9, Appropriation, of the Enrolled Copy of House Bill 193. This appropriation is another first time State appropriation for an unproven program of a state multi-library card.

I line-item veto an appropriation for administration of $25,162 found on page 5, Appropriation, of the Enrolled Copy of House Bill 193. The administration costs do not directly benefit the library user and should be absorbed with existing staff.

I leave intact $566,000 of State appropriations to our public libraries.

I append to the bill, at the time of my signing, this statement of the items I have line-item vetoed and my objections thereto. I urge your concurrence with this line-item veto.

Sincerely,

STAN STEPHENS
Governor